

EAST RENFREWSHIRE COUNCILAUDIT & SCRUTINY COMMITTEE8 August 2024Report by Head of Accountancy (Chief Financial Officer)FINAL TREASURY MANAGEMENT REPORT FOR 2023/24**PURPOSE OF REPORT**

1. To advise the Audit & Scrutiny Committee on the Treasury Management activities for the year ending 31 March 2024. The figures reported below are subject to change during the current audit process.

RECOMMENDATION

2. It is recommended that the Committee: -
- a) note the Treasury Management Annual Report for 2023/24; and
 - b) recommend to the Council that the attached organisations for investment of surplus funds be approved (please see Appendix 8)

BACKGROUND

3. In line with the CIPFA Code of Practice on Treasury Management, the Audit & Scrutiny Committee is responsible for ensuring effective inspection of treasury management activities and this report is submitted in accordance with this requirement.

SUMMARY

4. Overall the report demonstrates a well-managed treasury function within the Council. The average interest rate on long-term borrowing has reduced slightly over that stated for the previous year, reflecting the scheduled maturity of existing borrowing with higher interest rates. The Council continues to adopt a prudent approach to treasury management and in particular the percentage of loans held as at 31 March 2024 that had variable interest rates was 7.38% which is well below the Council's approved upper limit of 15%. The resulting stability in borrowing assists the Council in responding to the current national economic pressures.

RECOMMENDATION

5. It is recommended that the Committee: -
- a) note the Treasury Management Annual Report for 2023/24; and
 - b) recommend to the Council that the attached organisations for investment of surplus funds be approved (please see Appendix 8)

REPORT AUTHOR

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ACTUAL TREASURY MANAGEMENT REPORT 2023/24

Table 1

1. Actual External Debt

	Borrowing 01/04/23 £M	Average Interest %	Borrowing 31/03/24 £M	Average Interest %	Change in year £M
<u>Long Term Borrowing</u>					
Public Works Loan Board	112.85	3.30	112.49	3.29	(0.36)
Local Authority Bonds	14.40	4.60	14.40	4.60	0.00
PFI / PPP Finance Leases	73.50	7.18	68.13	7.17	(5.37)
Total Long Term	200.75	4.81	195.02	4.74	(5.73)
<u>Short Term Investments</u>					
Temporary Investments	(68.54)	3.95	(25.74)	5.28	42.80

NOTES

- (i) For the purposes of this report long-term borrowing means loans taken on a long-term basis. This differs from the Annual Accounts, which have to categorise long-term loans with less than a year until repayment as short-term loans. Loans above totalling £0.003 million come into this category.
- (ii) The Treasury Strategy approved by the Council on 1st March 2023, ratified external borrowing of £58m from the Public Works Loan Board to be undertaken during the year. However due to the rescheduling of capital expenditure to future years and a recommendation by the Head of Accountancy to defer long term borrowing, where possible, until the current high interest rates come down, no new borrowing from the Public Works Loans Board was undertaken during the year and loans totalling £0.36m matured.
- (iii) The average interest rate on long-term borrowing has decreased by 0.07% during the year ending 31 March 2024.
- (iv) The Council's net external borrowing position has increased in total by £37.07 million during the year due to both revenue and capital cash flows.
- (v) The Council's activity in the temporary investments market is shown along with the corresponding interest rate movements in Appendices 2 – 5. In response to difficulties in the financial markets and as part of a risk managed process designed to protect the principal of the sums invested, during the course of the year the maximum period of investment was restricted to 6 months.
- (vi) At 31 March 2024, 7.38% of the total debt outstanding consisted of loans which had a variable rate of interest. For the Council to gain a high level of stability in overall borrowing costs, the Council's Treasury Strategy requires the exposure to variable rate loans to be less than 15% of the total debt outstanding.

- (vii) Appendix 6 shows the Bank of England MPC base rate covering the period April 2022 to the date of this report.

2. PWLB

The primary source of medium/long term borrowing is from the UK Government through the Public Works Loan Board (PWLB). The PWLB provides loans to local authorities at rates, which are in general more attractive than loans available from other sources.

3. DEBT MATURITY PROFILE

The Council's debt maturity profile at 31 March 2024 is shown both below and in Graph format at Appendix 7.

It is a requirement of the Council's Treasury Strategy that the maximum amount of long-term debt maturing in any one year should be no more than 15% of the Council's long-term debt outstanding, at the time of borrowing.

The Council's Debt Maturity Profile as at 31 March 2024 was within the agreed limits.

Long Term Debt Maturity Profile as at 31 March 2024

	PWLB	Local Authority Bond	Total	
	£M	£M	£M	%
24/25	0.00	0.00	0.00	0.00
25/26	0.00	0.00	0.00	0.00
26/27	5.01	0.00	5.01	3.95
27/28	2.01	0.00	2.01	1.58
28/29	0.00	0.00	0.00	0.00
29/30	0.00	0.00	0.00	0.00
30/31	0.00	0.00	0.00	0.00
31/32	0.00	0.00	0.00	0.00
32/33	0.00	0.00	0.00	0.00
After 2033/34	105.47	14.40	119.87	94.47
Total	112.49	14.40	126.89	100.00

4. PRUDENTIAL INDICATORS

In line with the agreed monitoring arrangements for the Prudential Indicators, listed below there is a table showing all the prudential indicators comparing the approved indicator, as reported to the Council on 1 March 2023 along with the projected outturn figures recorded at 30 June 2023, 30 September 2023, 31 December 2023, 29 February 2024 and the final position as at 31 March 2024, demonstrating that the Council is operating well within the limits set.

Prudential Indicator	Approved indicator £'000s	Projected Outturn @ 30/06/23 £'000s	Projected Outturn @ 30/09/23 £'000s	Projected Outturn @ 31/12/23 £'000s	Projected Outturn @ 29/02/24 £'000s	Actual @ 31/03/24 £'000s
Capital Expenditure	81,167	66,541	59,176	57,480	50,801	46,487
Comment	Movement from the approved indicator and the last quarter is due to the revised planning of capital projects within both the Housing and General Fund Capital Programmes.					
Capital Financing Requirement (CFR)	304,873	273,138	266,180	265,921	259,128	256,271
Comment	Movement from the approved indicator and the last quarter is due to a reduction in net capital expenditure in both previous and current years.					
Operational Boundary for External Debt	309,855	278,120	271,162	270,903	264,110	255,538
Comment	Movement from the approved indicator and the last quarter is due to a reduction in permitted borrowing from that approved due to a reduction in capital spend in both the previous and current years, along with the in-year planned debt repayment.					
Authorised Limit For External Debt	345,308	308,813	300,812	300,514	292,702	255,538
Comment	In addition to the variance explanation for the Operational Boundary for External Debt above, the Authorised limit for External Debt also includes a further 15% allowance to cover any unexpected temporary movements, which was not required.					
Gross Debt	253,770	228,270	205,770	205,770	195,770	195,770
	Movement is due to the re-profiling of capital expenditure to future years and to the deferral of borrowing until rates come down.					

Gross Debt to CFR (Under) / Over	(51,103)	(44,868)	(60,410)	(60,151)	(63,358)	(60,501)
Comment	Movement is due to a reduced net borrowing requirement as a result of a reduction in capital expenditure in both previous and current years, along with a deferral of borrowing until rates come down.					
Financing to Net Revenue Stream Non – HRA HRA	6.7% 34.4%	6.7% 32.4%	6.7% 32.8%	6.7% 32.8%	6.2% 33.9%	6.6% 33.7%
Comment	Movements from the approved indicator and the last quarter relates to variations in financing costs, as well as movements in revenue funding.					
HRA - Ratio of Debt to Revenue	337.0%	305.8%	294.0%	294.0%	298.3%	306.1%
Comment	The movement from the approved indicator relates to a reduction in debt.					
HRA – Debt Per Dwelling £	16,450	15,682	15,079	15,079	14,792	14,855
Comment	The movement from the approved indicator relates to a reduction in debt.					
Code of Practice For Treasury Management	<p>The Council has adopted the CIPFA Treasury Management in the Public Services: Code of Practice and Cross-Sectoral Guidance Notes</p> <p>All of the approved activities within the Council Treasury Management Policy Statement have been complied with.</p>					

The movement between the Capital Financing Requirement and the Gross Debt indicates the amount of internal borrowing required. The indicator above "Gross Debt to CFR" and the table below show that the capital borrowing need (the Capital Financing Requirement), has not been fully funded by external loan debt as the cash supporting the Council's reserves, balances and cash flow has been used as a temporary measure. This strategy remains both prudent and cost effective as borrowing costs are currently relatively high and the Head of Accountancy has requested that borrowing, where possible, is not undertaken until interest rates come down from their current level.

	Approved Indicator £'000s	Projected Outturn @ 30/06/23 £'000s	Projected Outturn @ 30/09/23 £'000s	Projected Outturn @ 31/12/23 £'000s	Projected Outturn @ 29/02/24 £'000s	Actual @ 31/03/24 £'000s
Capital Financing Requirement	304,873	273,138	266,180	265,921	259,128	256,271
Gross Debt	253,770	228,270	205,770	205,770	195,770	195,770
Internal Borrowing Required	51,103	44,868	60,410	60,151	63,358	60,501

5. DEBT PERFORMANCE INDICATOR

The Treasury Strategy sets out the following two debt performance indicators

- i) Average "pool rate" should be at or below the Scottish average:
 - East Renfrewshire Council 2023/24 was 3.89%
 - East Renfrewshire Council 2022/23 was 3.34%
 - Average All Scottish Local Authorities 2022/23 was 3.486%.
- ii) Average borrowing rate should remain the same or reduce year on year:
 - Average borrowing rate in 2021/22 was 4.99%
 - Average borrowing rate in 2022/23 was 4.81%.
 - Average borrowing rate in 2023/24 was 4.74%.

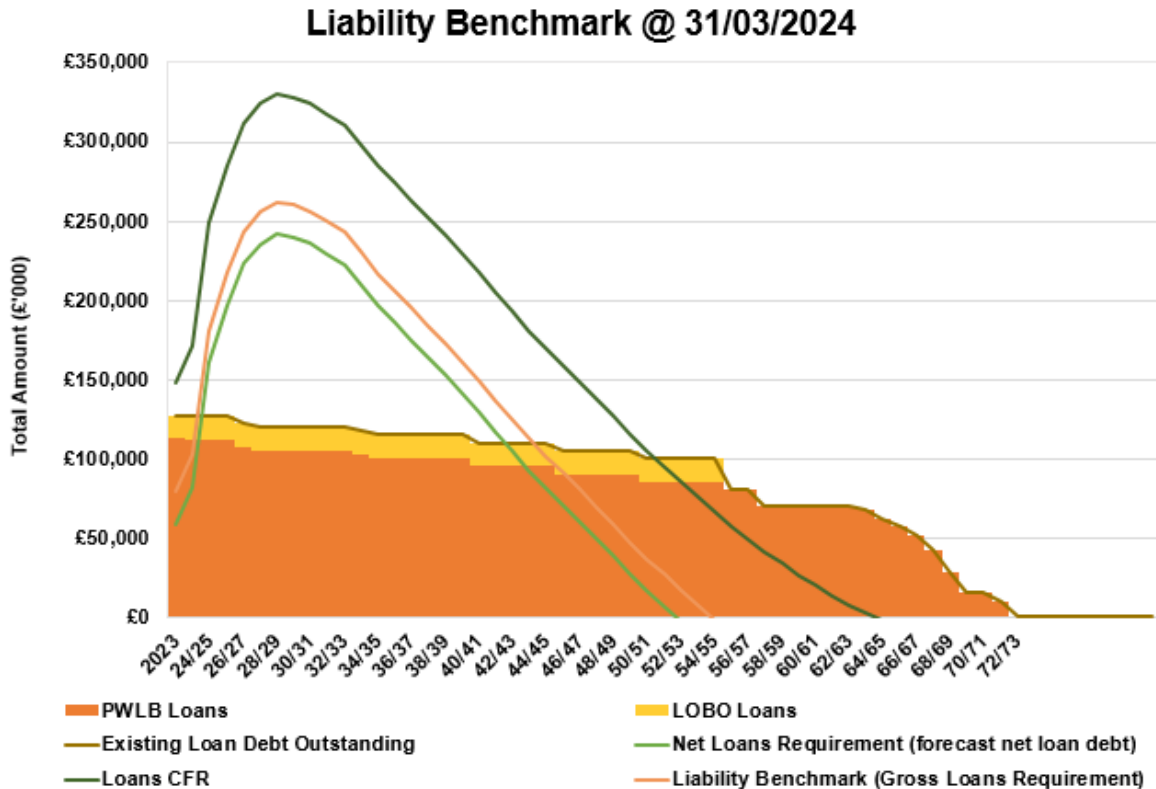
6. Liability Benchmark

The Council is required to estimate and measure the Liability Benchmark (LB) for the forthcoming financial year and the following two financial years, as a minimum. It is a projection of the amount of loan debt outstanding that the Council needs to fund its existing debt liabilities, planned prudential borrowing and other cashflows.

There are four components to the LB: -

1. **Existing loan debt outstanding:** the Authority's existing loans that are still outstanding in future years.
2. **Loans CFR:** this is calculated in accordance with the loans CFR definition in the Prudential Code and projected into the future based on approved prudential borrowing and planned Loans Fund principal repayments.

3. **Net loans requirement:** this will show the Authority's gross loan debt less treasury management investments at the last financial year-end, projected into the future and based on its approved prudential borrowing, planned Loans Fund principal repayments and any other major cash flows forecast.
4. **Liability benchmark** (or gross loans requirement): this equals net loans requirement plus short-term liquidity allowance.



7. APPROVED ORGANISATIONS FOR INVESTMENT

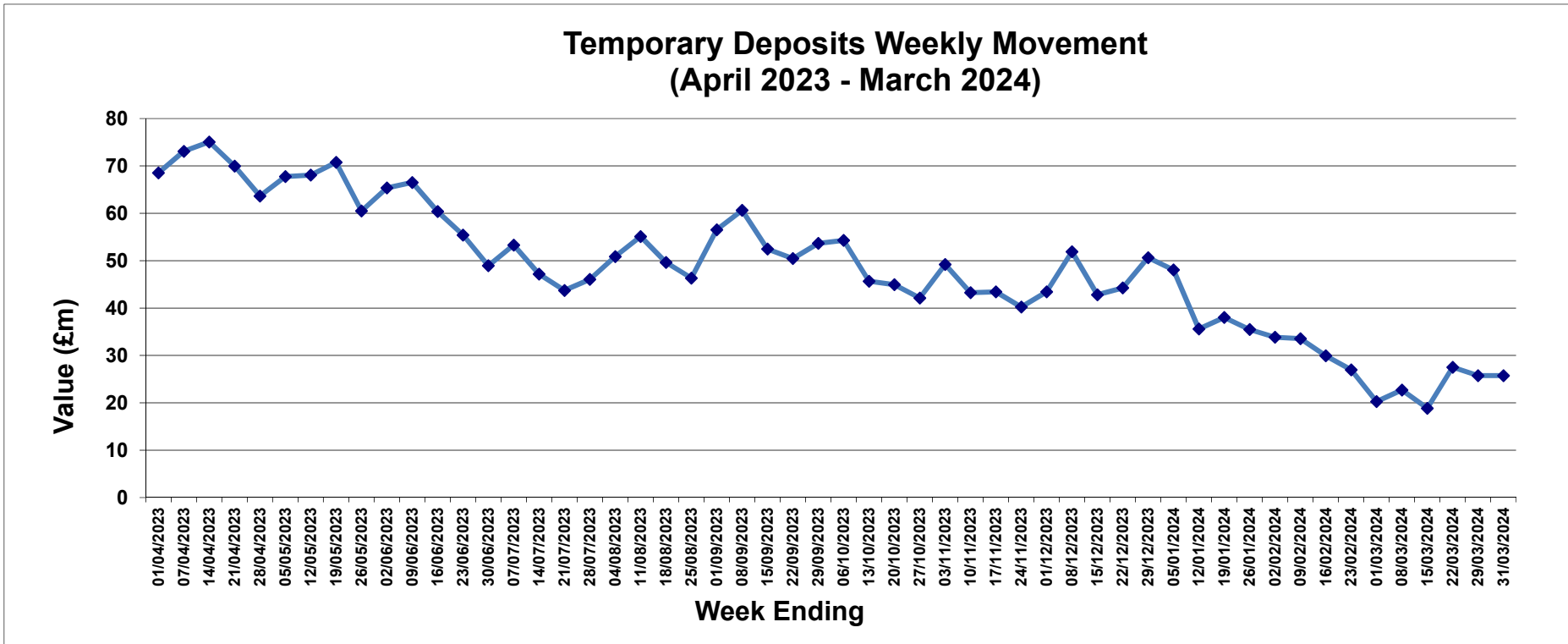
In line with normal practice the status of all Banks and Building Societies has been reviewed in order to amend the current list of approved organisations for investment (see appendix 8). No changes have been made to the list since last reported on 28 March 2024. All lending is in line with the permitted methods of investment which were approved by Council on 1 March 2023 as part of the Treasury Management Strategy report.

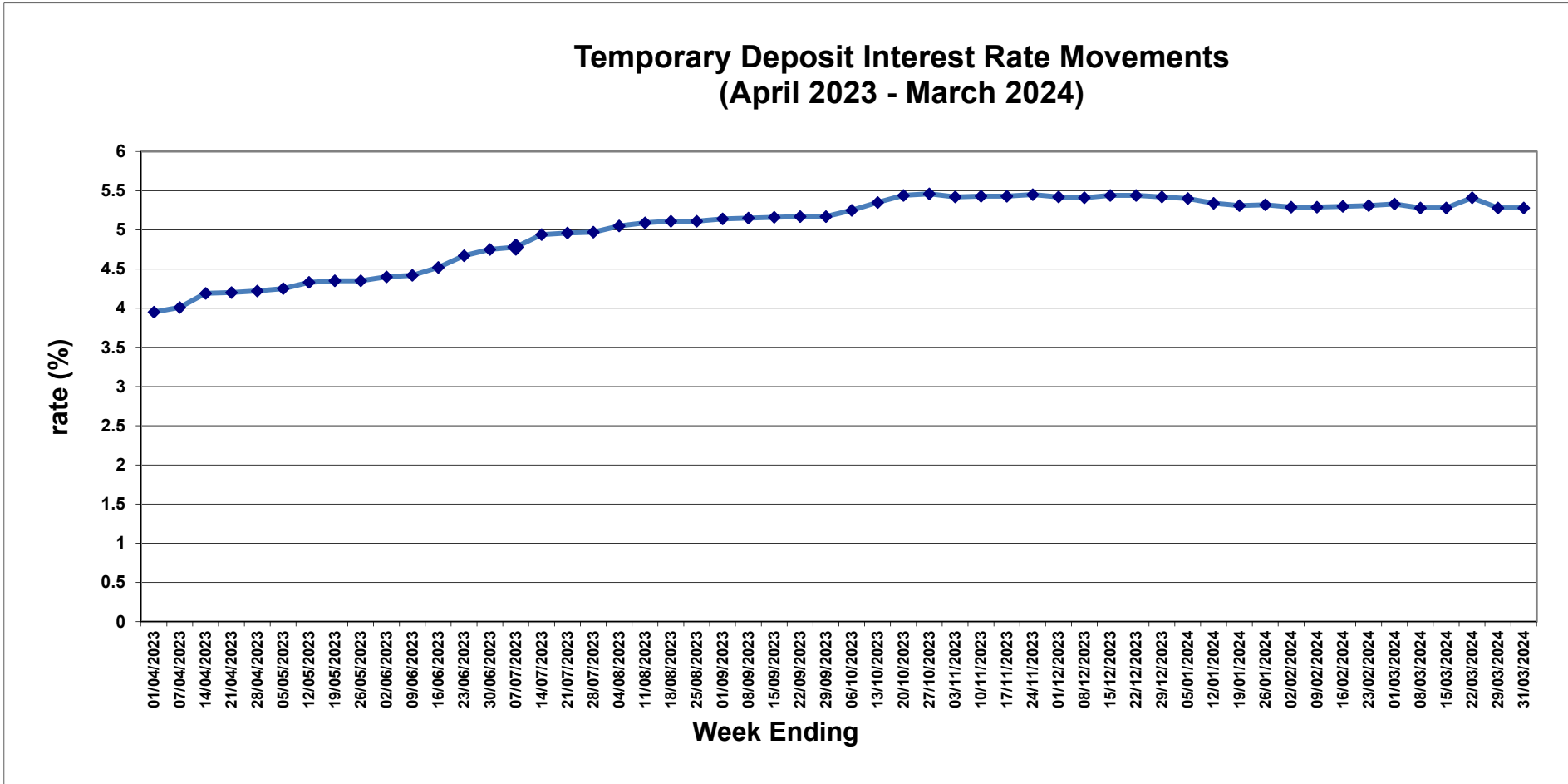
As a result of the banking crisis and in line with prudent financial management, investment has been restricted to UK organisations with high credit ratings. Also, the maximum period of investment was restricted to 6 months, in line with advice from our Treasury Advisers, Link Asset Services. These measures have been taken as part of a risk managed process designed to protect the principal of the sums invested.

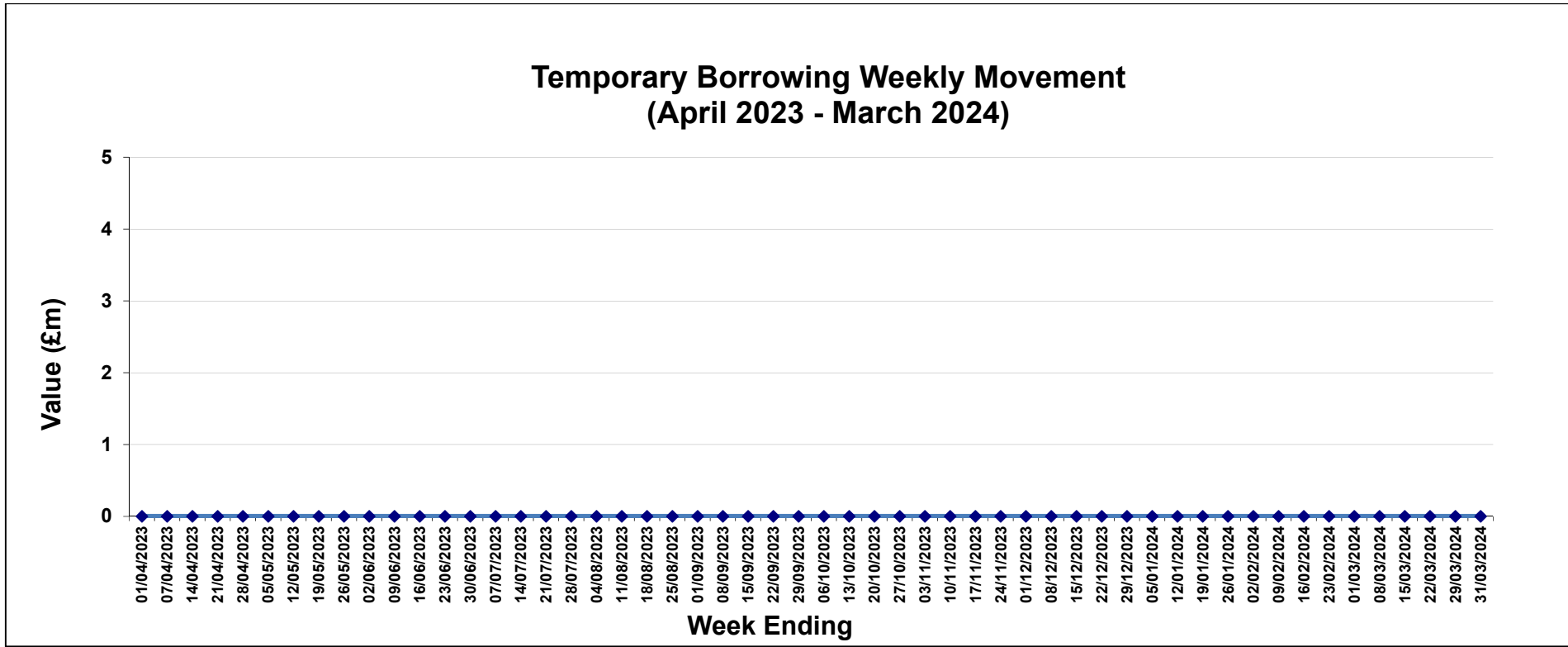
Credit ratings of organisations on the counter-party list are subject to continuous monitoring and review to ensure that subject to available professional advice, approved organisations remain sound for investment purposes.

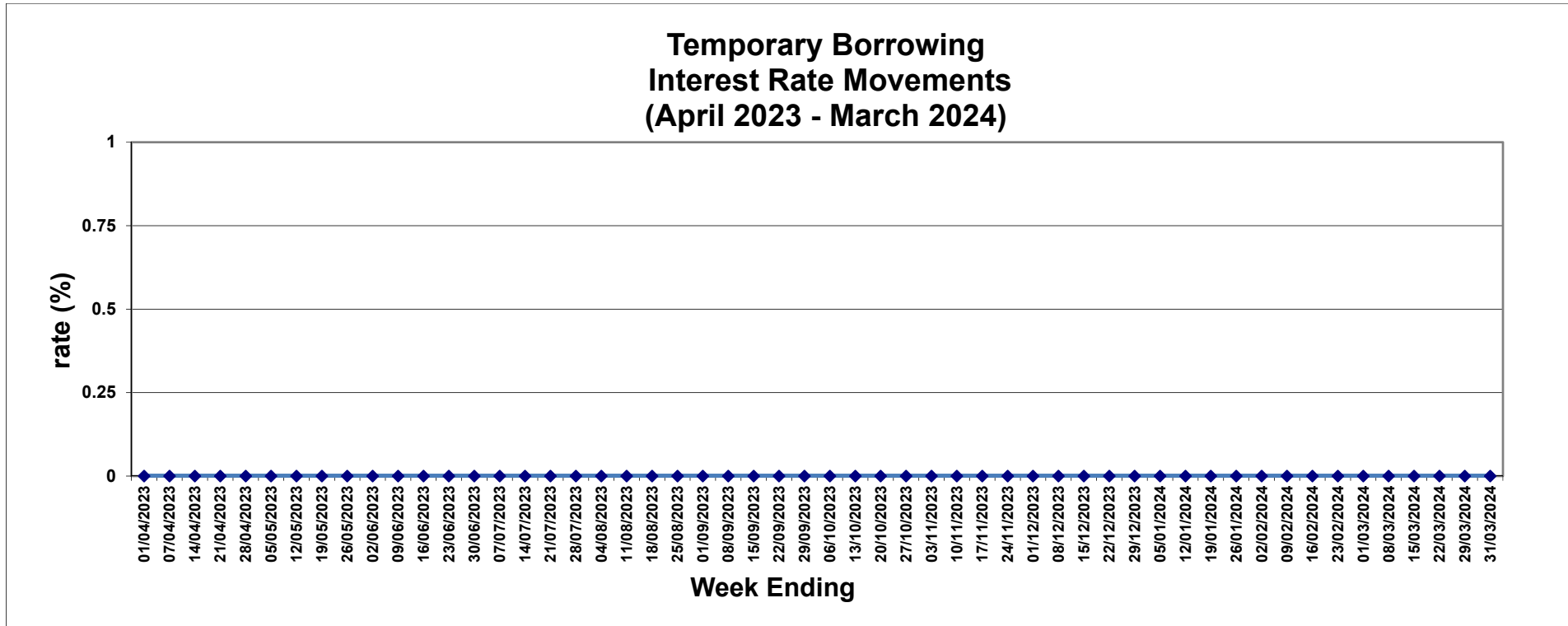
8. TREASURY MANAGEMENT RISK

Within the Operational Risk Register for Accountancy Services there is a risk listed that highlights the difficulty in obtaining sufficient institutions, that meet the Council's criteria, to invest surplus funds with. To minimise this risk the Council has six Money Market Funds which provide highly diversified investments.

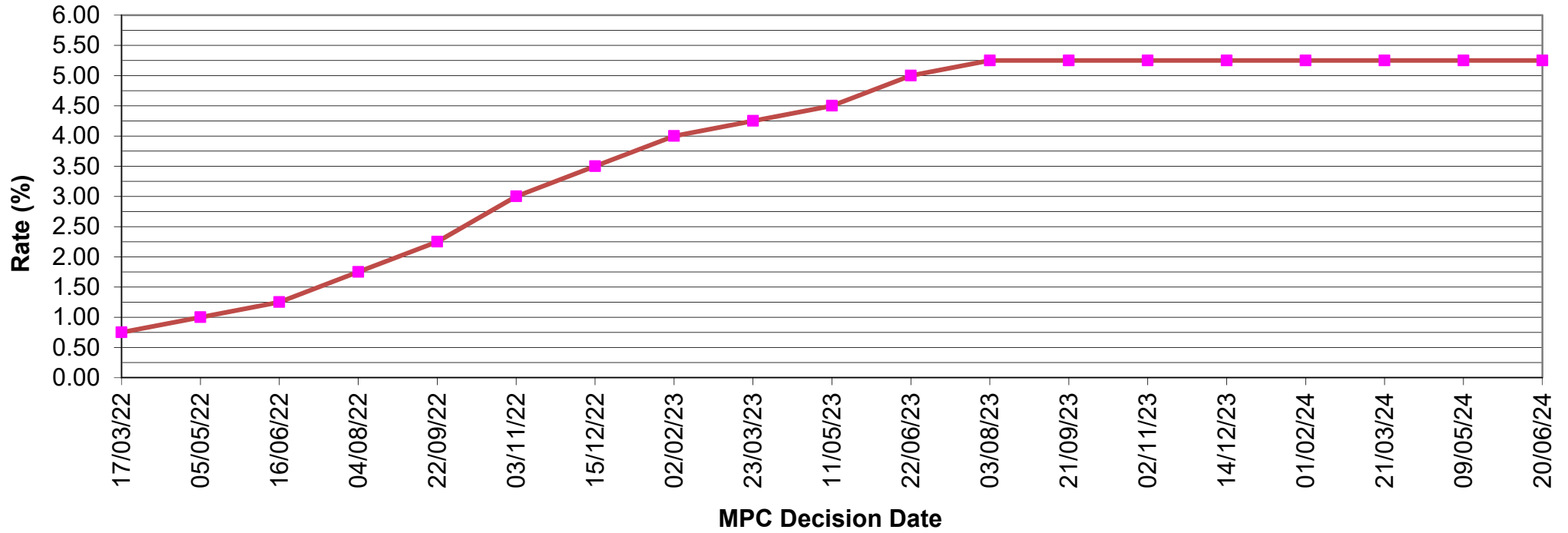




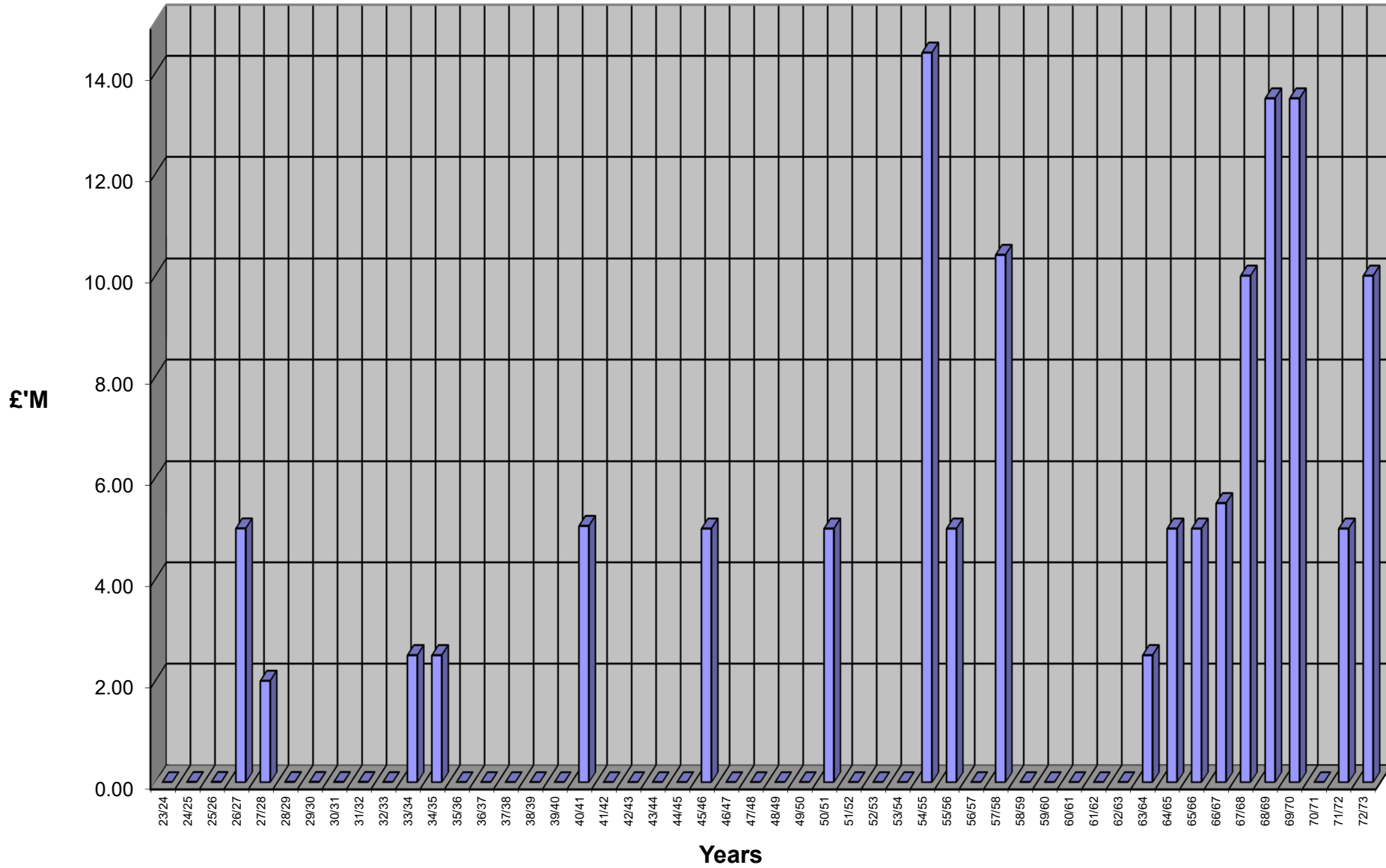




Bank of England Base Rate Movements (April 2022 to June 2024)



Long Term Debt Maturity Profile as at 31/03/2024



EAST RENFREWSHIRE COUNCIL

ORGANISATIONS APPROVED FOR THE INVESTMENT OF SURPLUS FUNDS
Limits

Banking Group	Individual Counterparty	Deposit	Transaction
Bank of England	Debt Management Office	£30m	£10m
	UK Treasury Bills	£5m	£5m
Barclays Banking Group	Barclays Bank plc	£5m	£5m
Goldman Sachs International Bank		£10m	£10m
Lloyds Banking Group:	Bank of Scotland plc	£10m	£10m
	Lloyds Bank Corporate Mkt (NRF)		
Royal Bank of Scotland Group:	Royal Bank of Scotland plc	£5m	£5m
	National Westminster Bank		
Santander Group	Santander UK plc	£10m	£10m
Standard Chartered Bank		£10m	£10m
Clydesdale Bank		£5m	£5m
Building Societies			
Nationwide		£10m	£10m
Local Authorities			
All Local Authorities including Police & Fire		£5m	£5m
Money Market Funds and Ultra-Short Dated Bond funds			
Maximum limit of £10m per fund		£60m	£10m

Credit Ratings

	Fitch		Moody's		S&P	
	LT	ST	LT	ST	LT	ST
Minimum Criteria (unless Government backed) (please note credit ratings are not the sole method of selecting counterparty)	A-	F1	A3	P-1/P-2	A	A-1/A-2

Limit

Investment of surplus funds is permitted in each of the above organisations, limits can only be exceeded or another organisation approved with written permission of the Chief Financial Officer.

Deposit Periods

The maximum period for any deposit is based on the Link Asset Services suggested Duration matrix with a maximum of 6 months. These limits can only be exceeded with the written permission of the Chief Financial Officer.

Hub scheme deposit periods are dependent on the lifetime of the associated scheme.