EAST RENFREWSHIRE COUNCIL

EDUCATION COMMITTEE

28 August 2014

Report by Director of Education

CONSULTATION REPORT ON THE CONSULTATIVE PROPOSAL:

FUTURE NURSERY PROVISION FOR CHILDREN OF PRESCHOOL AGE

IN THE BUSBY/CLARKSTON AREA

FOR SCHOOL SESSION 2015/16 AND BEYOND

PURPOSE OF REPORT

1. To report on the results of the consultation exercise on the proposal to establish a family centre in the Busby / Clarkston area from session 2015 – 2016, and ask elected members to approve the resulting recommendations.

RECOMMENDATIONS

- 2. It is recommended that Education Committee approves the proposal to establish a family centre in Busby with a capacity for 90:90 places for 3 and 4 year old children and 20:20 places for 2 year olds.
- 3. It is also recommended that the centre be staffed initially to offer 60:60 places for prescribed preschool children and to build up provision in the centre to meet demand and as resources
- 4. Elected members are asked to note that bids (Capital Project Appraisals) have been prepared for the additional capital required for consideration through the Capital Plan process.

BACKGROUND

- 5. In April 2014 elected members approved that the department should carry out a statutory education consultation exercise on the proposal to establish a new family centre within the Busby / Clarkston area. A copy of the original consultation document is included as Appendix A of the report on the consultation.
- 6. The proposals set out in the consultation were designed to:
 - a) Consult on the proposal to establish a new Family Centre within the Busby/Clarkston area.

- b) Enhance current provision for prescribed preschool children in the Busby/Clarkston area.
- c) It would meet demand for more localised high quality local authority nursery places and augment provision to meet the Scottish Government's pledge to increase entitlement for all 3 and 4 year old children to access 600 hours of early learning and childcare per year from autumn 2014.
- d) It would introduce some flexibility for parents to access the extra 30 hours to address childcare needs in addition to the current provision of 570 hours.
- 7. Elected members will be aware of previous reports to Education Committee on the delivery of 600 hours of free early learning and childcare for all looked after two year old children. On 7 January, the First Minister made announcements during a Parliamentary debate on free school meals and the extension of the provision of childcare to two year olds.
- 8. The announcement stated that it is the Government's intention from August 2014 that councils offer two year old children in workless/ jobseeking households 600 hours of early learning and childcare. This includes all looked after 2 year old children. From August 2015 this will extend further to cover families with two year old children that will be eligible for free school meals.
- 9. The Council's Early Years Strategy is at present testing change in the Auchenback area of Barrhead. Members will be aware of the need for early intervention and prevention strategies within the Busby area and the opportunity to spread such family friendly approaches in this area will be enhanced through a new family centre which also offers places for 2 year old children.
- 10. In order to expedite expansion and reconfiguration of early learning and childcare, the Children and Young People (Scotland) Act 2014 will suspend the requirements of the Schools Consultation (Scotland) Act 2010 i.e. the duty to consult on opening or establishing a new school or stage of education in relation to early learning and childcare
- 11. This means that local authorities can adapt any school or local authority facility, or build a new facility, to expand and provide early learning and childcare without the need to consult. This suspension will be in place until March 2017. Therefore, there is no duty to consult on the proposal to add provision for 2 year old children to the proposed family centre.

REPORT

- 12. A full report on the consultation is included in the Consultation Report on the Consultative Proposal in the appendix to this paper.
- 13. Statutory consultees who responded to the consultation included parents (58), and parents whose children are likely to benefit from the provision within the next 2 years (9). Statutory others included 2 community councils.
- 14. Non-statutory respondees (25) included relatives of children likely to benefit from the provision, care providers, and residents.
- 15. The total number of valid responses received was 94.

- 16. Of the total number of respondees 76% were in favour, 21% disagreed with the proposal and 3% did not express a wish either way.
- 17. Of the statutory consultees who responded 93% agreed with the proposal (64 of the 69 views expressed); 4% disagreed and 3% did not express a view. Members will note from the report that the vast majority of parents (96%) who responded to the consultation were in favour of the proposal.
- 18. 25% of non-statutory respondees agreed with the proposal; 75% disagreed.
- 19. Of the 20 respondees who disagreed 50% (10) were residents of the proposed location, 25% (5) were care providers, 10% (2) were relatives and 15% (3) were parents.
- 20. Of the views expressed in favour of the proposal, various themes were highlighted by statutory and non-statutory respondees with the main ones paraphrased below:
 - There is a need for more nursery places in the area.
 - There is a need for parents to have more flexibility in prefive provision including access to full day places / additional sessions.
 - It would reduce the need for children to attend more than one prefive establishment and could ease the transition to primary school.
 - Having more high quality local authority places would reduce the need to use private provision.
 - Dropping off and picking up children from one nursery will make childcare easier for parents / carers. For some parents they will not need to use a car to get to two different establishments at similar times.
 - Having a centre offering more localised holiday provision would address the needs of working parents and families who need a family centre approach.
 - A new facility would create additional jobs.
- 21. A number of suggestions were made by respondees, including introducing provision for children under three in the same centre. These are listed in paragraphs 30 and 34 of the report on the consultation and are addressed in paragraph 35.E.
- 22. Issues raised by statutory and non-statutory respondees are summarised as follows:
 - Concerns over increased traffic.
 - Location of the centre.
 - Access to Newford Grove.
 - Loss of green space / play area for residents and children in the area.
 - Lack of consultation with local residents.
 - The impact on local residents, including those in the nearby care home for the elderly;
 - The disruption that would be caused by building such a facility.

- 23. Comments addressing the above concerns are outlined in paragraph 35 of the report on the consultation.
- 24. Education Scotland met with parents, pupils and staff and from this produced a report which is provided as Appendix F of the report on the consultation. The department notes that Education Scotland has summarised in their feedback that, "HM Inspectors acknowledge that the council's proposal to establish a new family centre in the Busby/Clarkson area has a number of educational benefits. It will address the issue that the education authority's early years' capacity in this area does not meet the demands of parents and carers. Parents currently find it difficult to have continuity of provision from the ante-pre-school year to the pre-school year. Furthermore, parents have limited access to wraparound care and education and holiday provision in this part of East Renfrewshire."
- 25. The report's summary also notes that "The council needs to provide more information in its final report on how it will manage the road traffic and minimise congestion and the risk of accidents at the proposed site of the new family centre. It needs to provide more information on the family centre, in particular on its admission arrangements; and it needs to address the potential loss of the play park which is located on the proposed site for the new family centre."
- 26. As indicated in paragraph 36.A.iii) of the report on the consultation, the aspects above relating to the proposed location of the family centre will be considered through the statutory planning application process.
- 27. The department recognises that introducing a family centre in the proposed location is likely to increase the number of cars travelling to the centre at the start and end of each nursery session. Because of this the Education Department asked colleagues in the Environment Department to commission an assessment, which was carried out by WSP UK Limited. The Transportation Appraisal is included as Appendix E.
- 28. The report makes a number of recommendations which can be found in Section 7 of the WSP report. Essentially the assessment indicates that access should be from Cartside Road, until an additional access route can be determined. Until such is available, the report recommends that a travel plan should be devised and implemented for all users of the proposed facility as well as a signage and routing strategy.
- 29. One of the main purposes of the proposal is to address the demand for further flexibility in early learning and childcare. To benefit from the efficiencies of scale, it is proposed to build the centre with a capacity for 180 (90:90) preschool places and 40 (20:20) places for 2 year old children. This will allow the Council to build capacity in the area and to offer some flexibility, supporting it to address its duties under the Children and Young People Act. The financial implications of such are laid out in paragraph 30.
- 30. Elected members should note that the department intends to staff the proposed family centre to offer 120 (60:60) preschool places and 40 (20:20) places for 2 year old children from August 2015.
- 31. It is also proposed to undertake an informal consultation with the community to establish a name for the centre.

FINANCIAL AND EFFICIENCY IMPLICATIONS

- 32. Members will be aware that the current 8 year Capital Plan indicates funding of £966,000, which would fund a 60:60 family centre. As indicated in the proposal document, there is the prospect of further capital funding from the Scottish Government to support the entitlement to 600 hours of early learning and childcare, confirmation of which is awaited. The Scottish Government has also confirmed an allocation of £352,097 for 2014 15 for early learning and childcare for 2 year olds as an initial allocation of funds.
- 33. As set out in the original consultation documents costs for a 90:90 family centre is estimated at £1,223,108. The costs associated with making additional provision for 2 year old children is estimated at £293,491. Total estimated capital costs are therefore £1,516,599. Bids (Capital Project Appraisals) have been prepared for the additional capital required for consideration through the Capital Plan process.
- 34. Members should also note that with additional capacity there is the likelihood of additional income to the Council through the availability of wraparound.
- 35. The revenue costs associated with the proposed family centre in Busby will be met from the additional revenue grant from the Scottish Government in support of the early learning and childcare aspects of the Children and Young People Act and from within the department's delegated budget.

CONSULTATION

36. The paper reports the results of a statutory consultation.

IMPLICATIONS OF THE PROPOSAL

37. Should elected members approve the recommendations of the paper a new family centre will be established in Busby, subject to a statutory planning application, which will open in August 2015.

CONCLUSION

- 38. It is accepted by the vast majority of respondees that the proposal will lead to benefits for the children and parents of the Busby, Clarkston and Eaglesham areas.
- 39. It is sensible at this time to grasp the opportunity for efficiencies of scale which a new build family centre offers the Council to address the need for an expansion in the number of places for 2 year olds across the local authority.

RECOMMENDATIONS

- 40. It is recommended that Education Committee approves the proposal to establish a family centre in Busby with a capacity for 90:90 places for 3 and 4 year old children and 20:20 places for 2 year olds.
- 41. It is also recommended that the centre be staffed initially to offer 60:60 places for prescribed preschool children and to build up provision in the centre to meet demand and as resources allow.
- 42. Elected members are asked to note that bids (Capital Project Appraisals) have been prepared for the additional capital required for consideration through the Capital Plan process.

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Appendix

 Consultation Report on the Consultative Proposal: Future Nursery Provision For Children of Preschool Age in the Busby/Clarkston Area for School Session 2015/16 and Beyond

Background papers

 Paper to Education Committee April 2014: Future Nursery Provision for Children of Preschool Age in the Busby/Clarkston Area for School Session 2015/16 and Beyond

Key Words

Report on statutory consultation on the Future Nursery Provision for Children of Preschool Age to serve the areas of Busby, Clarkston and Eaglesham from School Session 2015/16 and beyond.

CONSULTATION REPORT ON THE CONSULTATIVE PROPOSAL: FUTURE NURSERY PROVISION FOR CHILDREN OF PRESCHOOL AGE IN THE BUSBY/CLARKSTON AREA FOR SCHOOL SESSION 2015/16 AND BEYOND

REPORT BY DIRECTOR OF EDUCATION

CONSULTATION REPORT ON THE CONSULTATIVE PROPOSAL: FUTURE NURSERY PROVISION FOR CHILDREN OF PRESCHOOL AGE IN THE BUSBY/CLARKSTON AREA FOR SCHOOL SESSION 2015/16 AND BEYOND

REPORT BY DIRECTOR

BACKGROUND

- On Thursday 24 April 2014, the Education Committee approved the issue of a consultative document on the proposal to establish a new family centre within Busby to serve the areas of Busby, Clarkston and Eaglesham to take effect from school session 2015 - 2016. A copy of the original consultative document is attached as Appendix A.
- 2. The consultative document outlines the current provision for local authority prefive provision in Busby, Clarkston and Eaglesham and makes a proposal to:
 - meet the demand for more localised high quality local authority nursery places;
 - augment provision to meet the duties placed on the Council by the Children and Young People Act (2014), i.e. to increase entitlement for all 3 and 4 year old children to access 600 hours of early learning and childcare per year from autumn 2014; and,
 - introduce some flexibility for parents to access the extra 30 hours to address childcare needs in addition to the current provision of 570 hours.

CONSULTATION PROCESS

- The formal consultative document was issued with an accompanying letter explaining the process and inviting views. This pack was issued to statutory consultees and made publicly available. The information included prior notice of a public meeting to discuss the proposal.
- 4. Written representations on the consultative proposal were sought from all interested parties including the Parent Councils of Busby, Carolside, Eaglesham, Netherlee primary schools in terms of the Schools Consultation (Scotland) Act 2010. Parent Councils of Our Lady of the Missions and St. Joseph's were also invited to participate in the consultation. A meeting for Parent Council representatives was arranged.
- 5. In accordance with statutory requirements, parents/carers affected by the proposal, the Parent Councils, members of staff and unions representing staff in the affected schools were invited to respond to the proposal. Copies of the consultative document were also sent to Busby, Clarkston and Eaglesham Community Councils, local elected members, local Members of Parliament and the local Members of Scottish Parliament representing residents in the area, and current community users of the affected schools. Education Scotland was advised of the consultation and a copy of the consultation pack was sent.

- 6. Copies of the consultative document were sent to parents who had submitted an application for prefive places in each of the affected areas and notices of the consultation were sent to local GP surgeries inviting them to display such in an effort to reach parents of children likely to apply for a nursery place within the next 2 years.
- 7. The Head Teachers of Busby, Carolside, Eaglesham and Netherlee primary schools (and nursery classes) were asked to ensure that they included the consultative document on a staff meeting agenda, to advise staff of the consultation period and that they could submit an individual and/or a group response or respond through their union representative(s).
- 8. The Schools Consultation (Scotland) Act 2010 requires that the pupil voice is heard on this matter in so far as the authority considers them to be of suitable age and maturity. Given that children who would benefit from / be directly affected by the proposal are not yet attending nursery, the Education Department did not consult with pupils.
- 9. The consultation period was from Friday 25 April 2014 to midnight on Tuesday 10 June 2014.
- 10. The existence of the consultative document was publicised in the press and copies were made available in both the Council Offices, in the affected schools and in local libraries. A dedicated page on the Council's website was established to facilitate information and invite interested parties to respond to the proposal. Responses were invited to be submitted by completing an online form, by posting a hard copy of the form supplied with the consultative document, or by writing to the Education Department or emailing directly to busbyfamilycentre@eastrenfrewshire.gov.uk.
- 11. Consultees were asked to be clear about who they were, where they lived, why they were interested including their relationship with the affected schools, (e.g. parent of pupil in Busby, Carolside, Eaglesham or Netherlee primary schools, member of staff, relative of a pupil, etc.). They were also asked whether or not they agreed with the proposals, offered the opportunity to give reasons for their agreement or otherwise and to make additional comments. Consultees were advised that petitions would be treated as a single response.
- 12. To provide further background about the consultation proposal, the Director of Education delivered a presentation at both the meeting of Parent Council representatives on 7 May 2014 in St. Ninian's High School and at the public meeting on 28 May 2014 at the same venue. The presentation is included in Appendix B. The note of the meeting with Parent Council representatives in included as Appendix C. The Convener for Education and Equalities chaired the public meeting which was also attended by the Director of Education and members of staff from the Education and Environment departments. The main purpose of the meeting was to set out the proposal, provide further background information and give clarification in answering questions from the audience. A note of the public meeting is attached as Appendix D.
- 13. Officers responded to any requests for further information and enquiries relating to the proposals.
- 14. All responses to the consultation were logged, numbered and acknowledgements sent.

15. Written representations were invited by letter/email and considered up to and including midnight on Tuesday 10 June 2014.

THE CONSULTATION: NUMBER OF RESPONSES

- 16. This section of the report provides information on the number of written responses.
- 17. Statutory respondees include parents/carers* of all pupils in the affected schools, Busby, Carolside, Eaglesham and Netherlee primary schools; Parent Councils, parents of any child(ren) expected to attend Busby, Carolside, Eaglesham and Netherlee nursery classes or the family centre within the next 2 school years, staff of Busby, Carolside, Eaglesham and Netherlee primary schools and nursery classes, trade unions representing staff employed in the schools, Busby, Clarkston and Eaglesham Community Councils, local elected members, MPs and MSPs representing residents within the present catchment areas (*where a carer means the responsible adult with whom the affected young person lives).
- 18. The number of valid returns is shown below.
- 19. A total of 94 letters, emails, proforma response returns and on-line submissions were received in response to the consultation. These 94 responses were acknowledged and recorded.
- 20. The table below shows the number of written responses providing a breakdown of the number of responses. Staff, Parent Councils, Community Councils have been categorised as 'Statutory Others'. Residents, care providers (e.g. childminders), relatives and any other interested respondees are categorised as 'Non-statutory Others'.

Number of Responses Received		
Parents	58	
Future Parents	9	
Statutory Others	2	
Non-statutory Others	25	
Total	94	

THE VIEWS EXPRESSED: SUMMARY OF VIEWS

- 21. This section provides a summary of the views within the written submissions.
- 22. The proposal asked consultees to indicate whether or not they agreed with the proposal to establish a family centre in Busby/Clarkston area from August 2015, with a minimum capacity of 60:60 places (increasing to 90:90 places should resources permit).
- 23. Of the 94 responses, 71 (76% agreed with the proposal, 20 (21%) disagreed and 3 (3%) responses were incomplete, i.e. there was no indication whether they agreed or disagreed.

24. The table below provides an analysis of the views of all respondees showing whether they are statutory or non-statutory. Non-statutory responses included 12 residents of the area, 8 relatives of pupils and 5 care providers from the area.

All Responses

Respondee (Other than Pupils)					
Number of Responses by View	Agree	Disagree	Don't Know	Incomplete response	Total
Statutory					
Parent/Carer*	55	3			58
Future Parent	9				9
Statutory Other				2	2
Statutory Total	64	3		2	69
Non-Statutory					
Resident	1	10		1	12
Relative	6	2			8
Care Provider		5			5
Non-Statutory Total	7	17		1	25

^{(*}where a carer means the responsible adult with whom the affected young person lives)

- 25. Of the statutory consultees who responded 93% agreed with the proposal (64 of the 69 views expressed); 4% disagreed and 3% did not express a view.
- 26. 28% of non-statutory respondees agreed with the proposal; 68% disagreed.

THE VIEWS EXPRESSED: MAIN POINTS

27. This section details the main points raised at the public meeting and within the written submissions. All submitted written responses were read by officers to ensure that the main points from respondees are included in this report.

Main Points - Statutory Respondees

- 28. Of the views expressed in favour of the proposal, various themes were highlighted by statutory respondees with the main ones paraphrased below:
 - There is a need for more nursery places in the area.
 - There is a need for parents to have more flexibility in prefive provision including access to full day places / additional sessions.
 - It would reduce the need for children to attend more than one prefive establishment and could ease the transition to primary school.
 - Having more high quality local authority places would reduce the need to use private provision.
 - Dropping off and picking up children from one nursery will make childcare easier for parents / carers. For some parents they will not need to use a car to get to two different establishments at similar times.
 - Having a centre offering more localised holiday provision would address the needs of working parents and families who need a family centre approach.

- A new facility would create additional jobs.
- 29. A number of suggestions were also made by those in favour of the proposal:
 - Introduce places for children under 3 as well as for 3 and 4 year olds.
 - Take the opportunity to introduce Gaelic Medium Education (GME).
 - Ensure the opening and closing times of the facility are considered to help manage traffic and those travelling to two different facilities.
 - Make changes to the priority system for the allocation of prefive places, such as:
 - ask parents to indicate which primary school their child will attend when applying for a nursery place and allocate places accordingly;
 - allocate places to children whose siblings attend the same facility (nursery or primary school); and,
 - offer parents the opportunity to choose which prefive centre they would prefer.
- 30. Issues raised by those respondees in favour of the proposal included:
 - Concerns over increased traffic.
 - Location of the centre.
 - Access to Newford Grove.
 - Loss of green space / play area for residents and children in the area.

Main Points – Non-statutory Respondees

- 31. Views expressed in favour of the proposal by non-statutory respondees are paraphrased as:
 - The need for more nursery places in the area.
 - More places in the area would reduce the need for children to attend more than one prefive establishment.
 - More high quality local authority provision.
- 32. Issues raised by those disagreeing with the proposal:
 - Increased traffic in what is perceived to be an already congested area at school opening and closing times.
 - Lack of consultation with local residents.
 - The proposed location, including:
 - Reduction in green space and a play area for residents and children;

- The impact on local residents, including those in the nearby care home for the elderly;
- The disruption that would be caused by building such a facility.
- 33. A number of suggestions were also made by those disagreeing with the proposal:
 - Establish a nursery class in St. Joseph's Primary.
 - Increase the number of pedestrian crossings to safeguard those on foot.
 - Reduce the number of placing requests to schools in the area.
 - Consider the needs of the elderly and disabled.
- 34. A few of those who disagreed with the proposal accepted there was a need for more prefive provision in the area.

COMMENTS ON THE VIEWS EXPRESSED / ISSUES RAISED

35. Points summarised in the section above are noted below with comment.

A. Issue: Location, Access and Loss of Green Space / Play Area

- i) The Education Department consulted with colleagues in the Environment Department to identify a suitable site for a new prefive centre prior to completion of the consultation document. A key aspect of delivering the centre was to minimise costs to the Council and to facilitate delivery within the desired timescale. Given this the Environment Department identified a number of sites which are already in the ownership of the Council and undertook an option appraisal to identify the preferred site. The site at Newford Grove was identified as being the best of those identified and this remains the Council's preferred site.
- ii) However, it should be noted that the Council will not proceed to construct the proposed family centre until site investigations have been undertaken and until the statutory planning process is complete.
- iii) Issues raised with regards to the reduction in green space, impact on the existing play area, access to Newford Grove and the impact on local and the elderly residents of Bonnyton House or those with disabilities will all be considered through the statutory planning application process. This process will include neighbour notifications.

B. Issue: Increased traffic

i) The department recognises that introducing a family centre in the proposed location is likely to increase the number of cars travelling to the area at the start and end of each nursery session. Because of this the Education Department asked colleagues in the Environment Department to commission an assessment, which was carried out by WSP UK Limited. The Access Review is included as Appendix E. ii) The report makes a number of recommendations which can be found in Section 7 of the WSP report. Essentially the assessment indicates that access should be from Cartside Road, until an additional access route can be determined. Until such is available, the report recommends that a travel plan should be devised and implemented for all users of the proposed facility as well as a signage and routing strategy.

C. Issue: Lack of consultation with local residents

- i) A few respondees, mainly residents, raised concern about the above both through written submissions and at the public meeting. There are two opportunities to participate in consultations related to this proposal; the first is through the statutory Education consultation, which this report addresses; the second is through the statutory planning application process. The Schools (Consultation) (Scotland) Act 2010 sets out relevant consultees in any consultation to establish an educational provision including:
 - the Parent Council or Combined Parent Council of any affected school,
 - the parents of the pupils at any affected school,
 - the parents of any children expected by the education authority to attend any affected school within two years of the date of publication of the proposal paper,
 - the pupils at any affected school (in so far as the education authority considers them to be of a suitable age and maturity),
 - the staff (teaching and other) at any affected school,
 - any trade union which appears to the education authority to be representative of staff of any affected school
 - the community council (if any),
 - any body which has been established by a local authority, whether formally or informally, for the purpose of assisting it in carrying out its functions under Part 2 of the Local Government in Scotland Act 2003,
 - any other education authority that the education authority considers relevant,
 - any other users of any affected school that the education authority considers relevant.
- ii) Local residents are not included in the above list, but will be consulted as part of the second consultative procedure relating to the statutory planning application process. This will be undertaken by the Environment Department.

D. Issue: Disruption due to Construction

i) Should the proposal be approved and following the completion of the statutory planning and procurement processes, colleagues in both Education and Environment will ensure that the successful tenderer is made aware of the need to minimise disruption to residents during the construction phase. The Planning Service could also impose conditions, if these are deemed necessary, to minimise disruption during the construction period.

E. Issue: Suggestions

- i) One respondee suggested that the Council should include places for children under 3 years to address the need for affordable early learning and care. The Council welcomes this suggestion, accepting that it will also address the duties placed upon it by the Children and Young People Act 2014 to provide places for 2 year olds from workless households from 2014 and extended further to those who would be entitled to a free school meal from August 2015. This will be costed and considered within capital resources made available by the Scottish Government to support the Children and Young People Act.
- ii) One relative suggested that the Council should use the opportunity which a new provision would offer to introduce Gaelic Medium Education (GME). Given the very small number of requests for GME from residents of East Renfrewshire, the department supports placing requests to the Gaelic School in Glasgow City Council through transport. The department is about to undertake a public consultation on its Gaelic Plan and will consider all submissions at that time, including requests for more localised provision.
- iii) One comment related to opening and closing times of the family centre, suggesting that these be managed to allow parents / carers time to drop / pick up children attending schools. This will be considered prior to the centre opening and could also help alleviate / manage traffic in the immediate area.
- iv) A number of suggestions related to the priority system for the allocation of prefive places. A number of comments proposed that parents should be asked to indicate which primary school their child would attend and that if siblings are already attending a nursery class in a primary school or the primary school, they should have a higher priority than others. A few suggestions were also made with regards to parents having a choice of nursery provision. The Education Department will review its allocations policy as part of the model to deliver some flexibility in the access to additional 30 hours of early learning and childcare. This will be taken to Education Committee prior to January 2015. However, in doing so the department will be mindful of the need not to disadvantage families, especially those who choose to send their children to a denominational primary and, as such, do not have nursery provision within their primary school.
- v) A number of attendees at the public meeting and through written submissions suggested that a nursery class be established in St. Joseph's Primary School. Given the site and that accommodation at St. Joseph's Primary is already maximised with no spare capacity, it will not be possible to consider using existing rooms or building an extension at the school.
- vi) The number of pedestrian crossings needed in an area is assessed by the Council's Roads and Transportation Section. As such the suggestion to increase the number in the area will be passed on to colleagues in the Environment Department.
- vii) One respondee suggested that the Council should reduce the number of placing requests to the area. Placing request legislation is statutory and as such is outwith the scope of this consultation process.

ALLEGED OMISSIONS AND INACCURACIES

- 36. Section (10) (3) of the 2010 Act places a requirement on the Council to provide details of any inaccuracy or omission within the consultative document, which has been either identified by the Council or raised by stakeholders. This Section of the 2010 Act also requires the Council to provide a statement on the action taken in respect of the inaccuracy or omission or, if no action was taken, to state that fact (and why).
- 37. During the consultation period no such allegations were made by respondees.

<u>SUMMARY OF ISSUES RAISED BY EDUCATION SCOTLAND (HMIE) AND RESPONSES OFFERED</u>

- 38. In line with the requirements of the terms of the Schools (Consultation) (Scotland) Act 2010, a report was provided by Education Scotland in relation to the proposal.
- 39. The full report submitted by Education Scotland with regard to the proposal is provided as Appendix F. The department notes that Education Scotland has summarised in their feedback that, "HM Inspectors acknowledge that the council's proposal to establish a new family centre in the Busby/Clarkson area has a number of educational benefits. It will address the issue that the education authority's early years' capacity in this area does not meet the demands of parents and carers. Parents currently find it difficult to have continuity of provision from the ante-pre-school year to the pre-school year. Furthermore, parents have limited access to wraparound care and education and holiday provision in this part of East Renfrewshire."
- 40. The report's summary also notes that "The council needs to provide more information in its final report on how it will manage the road traffic and minimise congestion and the risk of accidents at the proposed site of the new family centre. It needs to provide more information on the family centre, in particular on its admission arrangements; and it needs to address the potential loss of the play park which is located on the proposed site for the new family centre."
- 41. As indicated in paragraph 35.A.iii) the aspects above relating to the proposed location of the family centre will be considered through the statutory planning application process.
- 42. With regards to aspects relating to admissions arrangements, a report will be prepared on an amended priority system for the allocation of prefive places as part of the model to deliver some flexibility in the access to additional 30 hours of early learning and childcare. This will be considered by elected members at a future Education Committee prior to January 2015 as stated in paragraph 35.E.iv) above and will be conveyed to all applicants for prefive places prior to the allocation of places for school session 2015 2016.

EQUALITIES CONSIDERATIONS

43. In making this proposal an equalities impact assessment has been carried out and is provided as Appendix G.

- 44. The Council is aware of the Public Sector Equality Duty articulated in the Equality Act 2010 scheme which came into force on 6 April 2011. This provision requires that the Council in exercising its functions has regard to the need to:
 - (a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;
 - (b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
 - (c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.
- 45. The proposal for establishment of a new family centre in Busby to serve the areas of Busby, Clarkston and Eaglesham is in accordance with these provisions.

PROCEDURES FOR MINISTERIAL CALL-IN

46. Under the terms of the Schools (Consultation) (Scotland) Act 2010 this proposal is not subject to ministerial call-in. As such the final decision on the proposal will be taken by East Renfrewshire Council's Education Committee, having due regard to the views of stakeholders expressed through the consultation exercise.

CONCLUSION

- 47. It is accepted by the vast majority of stakeholders that the proposal will lead to benefits for the children and parents of the Busby, Clarkston and Eaglesham areas.
- 48. The number of preschool places in the area is not meeting current demand and there is currently no family centre provision in the area.
- 49. Increasing the number of prefive places in the area will support further the department's agenda of improving the transitions of children within the preschool stage and from nursery to primary. This would help to unify children's education and care in the centre of their parents' choice.
- 50. The increase will also help to address the duties of the Council under the Children and Young People (Scotland) Act 2014 by offering all 3 and 4 year olds 600 hours of early learning and care and, where available, some flexibility in using the additional 30 hours.

RECOMMENDATIONS

- 51. It is recommended that the Education Committee adopts the proposal to establish a family centre in Busby to serve the areas of Busby, Clarkston and Eaglesham.
- 52. It is recommended that the Council undertakes a statutory planning application process to construct a new family centre in Busby in readiness for the start of school session 2015 2016.

Append	dix	Α
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THIS IS A FORMAL CONSULTATIVE DOCUMENT

FUTURE NURSERY PROVISION FOR CHILDREN OF PRESCHOOL AGE IN THE BUSBY/CLARKSTON AREA FOR SCHOOL SESSION 2015/16 AND BEYOND

APRIL 2014

This document has been issued by the Education Committee of East Renfrewshire Council for consultation in terms of the Schools Consultation (Scotland) Act 2010.

FUTURE NURSERY PROVISION FOR CHILDREN OF PRESCHOOL AGE IN THE BUSBY/CLARKSTON AREA FOR SCHOOL SESSION 2015/16 AND BEYOND

PURPOSE OF THE CONSULTATION

- 1. To consult on the proposal to establish a new Family Centre within the Busby/Clarkston area.
- 2. This proposal would enhance current provision for prescribed preschool children in the Busby/Clarkston area.
- 3. It would meet demand for more localised high quality local authority nursery places and augment provision to meet the Scottish Government's pledge to increase entitlement for all 3 and 4 year old children to access 600 hours of early learning and childcare per year from autumn 2014.
- 4. It would introduce some flexibility for parents to access the extra 30 hours to address childcare needs in addition to the current provision of 570 hours.

<u>INTRODUCTION</u>

- 5. East Renfrewshire Education Department is committed to *Inclusion, Achievement, Ambition and Progress for All*, and has a well earned reputation for providing an excellent education for nursery children. This is borne out in the reports received on our nursery schools, centres and classes following inspection by Education Scotland and Care Inspectorate Scotland.
- 6. The Council has a statutory duty to make adequate and efficient provision for preschool education for its area in respect of certain children. These children are defined as 'prescribed' preschool children. A preschool child is prescribed during the period from the school term following their third birthday until the end of the school term before they are first eligible to attend primary school. The Council also has power to provide preschool education for other children who do not fall within this category but are not obliged to do so.
- 7. Prescribed preschool children are entitled to 2 years of nursery education with the first being known as the ante-preschool year (3 year olds) and the second as the preschool year (4 year olds).
- 8. The Council has responded to national policies which have led to the expansion of preschool education as appropriate, and in some cases has done so ahead of statute. For example the provision of 3 hour sessions was in place in East Renfrewshire 14 years before the Scottish Government made such mandatory in August 2010.
- 9. The proposal contained in this consultation will, if ultimately adopted, and especially in the Busby/Clarkston area, address a key national priority to increase nursery entitlement to 600 hours as outlined above and as set out in the soon to be enacted Children and Young People Bill.

- 10. An aim of *Curriculum for Excellence* is to secure continuity and progression 3 18. The Early Level is intended to outline the experiences and outcomes for almost all children from nursery to the end of Primary 1 (3 6 years). The cohesion between nursery and primary is enhanced by close liaison between the two sectors.
- 11. The Council has been proactive in the implementation of the above. One action taken was to introduce 'catchment' areas for prefive establishments, aligned with the catchment areas of non-denominational primary schools. This process guarantees a place in a catchment nursery for a child's preschool year. This has led to more effective transition arrangements between prefive establishments and their associated primary schools and is manifesting itself in improved experiences for children and their parents.
- 12. The capacity in nursery establishments is expressed in terms of availability of places in morning and afternoon sessions, e.g. the department would be able to allocate 60 places in total to a nursery with a capacity of 30:30.
- 13. The Busby/Clarkston area is currently served by three local authority prefive establishments, i.e. Carolside Primary School Nursery Class, Netherlee Primary School Nursery Class and Busby Primary School Nursery Class.
- 14. The Council also works in partnership with two private providers in Busby/Clarkston, i.e. Clarkston Playgroup and Happy Days Too.
- 15. The recent Council publication, *Planning for East Renfrewshire's Future, Key Demographic Trends (January 2014)*, indicates a continuing growth in East Renfrewshire of preschool children and predicts an increase of 19.7 per cent in the under 5 population from 2008 to 2025. In the Busby/ Clarkston areas there has been an increase of 17% in the number of children under 5 using local authority nursery provision from 2009 2013.
- 16. This proposal would add to the existing local authority capacity for 3 and 4 year old children in the Busby/Clarkston area.
- 17. East Renfrewshire Council's Single Outcome Agreement outlines the local outcomes which will be delivered for its residents. This proposal would contribute to:
 - i) SOA1: All children in East Renfrewshire experience a stable and secure start to their lives and are supported to succeed.
 - ii) SOA2: East Renfrewshire residents are fit and active and have the skills for learning, life and work.
- 18. This proposal will contribute to the realisation of the above.

PRESENT SITUATION

19. At present Carolside Primary School Nursery Class offers 80:80 places for preschool children. Its catchment area is aligned with the delineated catchment for Carolside Primary School i.e. in line with the current policy on the allocation of nursery places, parents living in this area are guaranteed a preschool place for their

- 4 year old child. Its associated primary schools are Carolside Primary School, St. Joseph's Primary School and Our Lady of the Missions Primary School.
- 20. Although the department has always managed to meet its pledge for a preschool place for all 4 year old children living in the Carolside Primary school catchment area, demand for places for 3 year old children in Carolside Nursery Class has consistently outstripped provision. Where the department has not been able to allocate places for ante-preschool children in Carolside Nursery Class, a place in an alternative local authority establishment has been offered. Additional wraparound sessions have not been available for parents over a number of years.
- 21. Netherlee Primary School Nursery Class currently offers 90:90 places for preschool children and from August 2014 will offer 100:100 places. Its catchment area is aligned with the delineated catchment for Netherlee Primary School i.e. in line with the current policy on the allocation of nursery places, parents living in this area are guaranteed a preschool place for their 4 year old child. Its associated primary schools are Netherlee Primary School and Our Lady of the Missions Primary School.
- 22. Although the department has always managed to meet its pledge for both a preschool and ante-preschool place for children living in its catchment, demand for choice of session and wraparound service has been difficult to meet and led to a few complaints. For session 2014 2015, we have not been able to meet demand for all ante-preschool children, with a small number being offered a place in an alternative local authority establishment.
- 23. Busby Primary School Nursery Class offers 50:50 places for children living mainly in the Busby area. Its capacity was expanded to 50:50 from August 2013. The department has been able to offer places in Busby Nursery Class to all preschool and ante-preschool children living in its catchment. Its associated primary schools are Busby Primary and St. Joseph's Primary.
- 24. The authority often places children from the nearby catchment of Carolside Nursery Classes who do not have a place due to demand.
- 25. The department has received a number of complaints from parents about their unsuccessful application for an ante-preschool place in Carolside Nursery Class, often because they then have to collect young children from 2 different establishments. Although the department and schools have tried to mitigate the impact of this through changing nursery opening and closing times, this remains an issue for parents and carers.
- 26. Although not in the Busby / Clarkston area, Eaglesham Primary School Nursery Class has also been expanded recently from 50:50 to 56:56 to meet increasing demand. Historically all children from Eaglesham wishing a nursery place have been able to be accommodated within the nursery class. However, in the current session some preschool and ante-preschool children have been placed in Busby Primary School Nursery Class.
- 27. For session 2014 2015 the authority has offered a small number of places in Eaglesham Nursery Class to parents of ante-preschool children who have been unsuccessful in securing a place in Carolside Nursery Class.
- 28. At present there is no local authority family centre provision (50-week) in the Busby / Clarkston / Eaglesham areas. Where families need childcare during holiday

- periods, they have been able to access such in Glen Family Centre and more recently in Isobel Mair Family Centre.
- 29. Appendix 1 shows the current numbers of prescribed preschool children attending the nursery classes in Busby, Carolside, Eaglesham and Netherlee primary schools and their occupancy rates. This equates to an occupancy rate of 98% across the areas of Busby, Clarkston and Eaglesham.
- 30. The Scottish Government has made funds available to support the implementation of the Children and Young People Bill. East Renfrewshire's 8-year Capital Plan, recently approved by Council, indicates an investment in prefive provision of the additional grant of £966,000 receivable over the current and next financial year. There is the prospect of further capital funding from the Scottish Government to support the entitlement to 600 hours of early learning and childcare, details of which area awaited.

PROPOSAL

31. To increase the number of local authority nursery places in the Busby/Clarkston area, it is proposed to build and establish a Family Centre.

Operationally to establish a Family Centre:

- i) A new Family Centre will be built for children for the start of school session 2015 2016;
- The building will allow the department to register a minimum 60:60 Family Centre for 50 weeks of the year (increasing to 90:90 places depending on requisite funding);
- iii) Carolside Primary School Nursery Class, Busby Primary School Nursery Class, Eaglesham Primary School Nursery Class, Netherlee Primary School Nursery Class, and the proposed Busby/Clarkston Family Centre would share the demand for nursery places across the Busby, Clarkston and Eaglesham areas from session 2015 2016 and beyond.

EDUCATIONAL BENEFITS

- 32. The vision and aims of the Education Department, *Inclusion, Achievement, Ambition and Progress for All,* is at the heart of the work that department and school staff undertake as they seek to provide the highest quality education and services to develop the whole individual.
- 33. The department regards preschool education as crucial to the delivery of a broad general education for all children. The aim of *Curriculum for Excellence* is to enable all children and young people to develop their capacities as successful learners, confident individuals, responsible citizens and effective contributors to society. The department's vision and values embody these aims, which will be furthered as we continue to implement *Curriculum for Excellence*.
- 34. The increased number of preschool places in Busby/Clarkston would meet the demands of the residents of this area. Increasing the number of places in Busby/Clarkston Family Centre would serve to address the specific demand for

- places and address the childcare issues raised through complaints made by parents.
- 35. It would also build capacity across the area allowing for more opportunity to meet the demand for wraparound sessions and holiday provision, given the legislation to increase the entitlement for early learning and childcare to 600 hours from autumn 2014 and provide some flexibility.
- 36. This increase in provision in the area should lead to more children accessing their nursery learning and care in one establishment in both their ante preschool and preschool years, thus reducing the need for additional transitions for very young children.

CONSEQUENCES OF THE PROPOSAL

- 37. The £966,000 allocation within the Council's current 8-year Capital Plan will fund a 60:60 place new build family centre. A site in the Newford Grove area as shown in Appendix 2 has been identified as a possible location. Investigations are currently underway to establish the suitability of this site. If the site is deemed suitable, a planning application would be progressed. There is the prospect of further capital funding from the Scottish Government to support the entitlement to 600 hours of early learning and childcare, details of which area awaited. Should additional sufficient resources become available, the family centre could increase to a 90:90 place facility. At present this is estimated to cost an additional £257,108.
- 38. Based on a 60:60 place Family Centre opening in August 2015, the staffing and resource costs are estimated at £251,088 (part year August 2015 March 2016) and £156,930 (April July 2016) for school year 2015 2016. For a full financial year the operational costs would be £408,018. For the 90:90 place provision, the revenue costs would increase by a further £63,887 (part year August 2015 March 2016) and £39,930 (April July 2016) for school year 2015 2016 i.e. an additional £103,817 for a full year.

CONSULTATION

- 39. The Council is required to formally consult on a proposal to establish a nursery class / school. How this is carried out and who must be consulted is clearly set out in the Schools Consultation (Scotland) Act 2010 which came into force in April 2010.
- 40. This report is issued as a formal consultative document and will be made available to all interested parties. A copy of the report is available for inspection at all affected establishments, local libraries and at the Council's Head Office, Eastwood Park, Rouken Glen Road, Giffnock, East Renfrewshire, G46 6UG; and at the Council Offices, 211 Main Street, Barrhead, East Renfrewshire, G78 1SY. An electronic version can be accessed at the East Renfrewshire Council website (www.eastrenfrewshire.gov.uk).

Schools Affected

41. The schools / nursery classes affected by the proposal are Busby Primary School, Carolside Primary School, Eaglesham Primary School and Netherlee Primary School in East Renfrewshire.

Period of Consultation

42. The consultation period will last from Friday 25 April 2014 to midnight on Tuesday 10 June 2014.

Interested Parties

- 43. We will consult with the following:
 - parents of any child(ren) expected to attend a nursery in the Busby / Clarkston / Eaglesham area within the next 2 school years
 - local elected members representing residents within the present catchment area of the affected schools
 - local Members of Parliament and local Members of Scottish Parliament representing residents within the present catchment areas of the affected schools
 - Relevant community councils
 - Education Scotland
 - parents/carers of pupils in the affected schools
 - the Parent Council of the affected schools
 - the pupils of the affected schools (in so far as the education authority considers them to be of a suitable age and maturity)
 - the staff, teaching and other at the affected schools
 - any trade union that is representative of the staff in the affected schools
- 44. During the consultation period a public meeting will be held on Wednesday 28 May 2014. Elected members and senior officers of East Renfrewshire Council will be present to discuss the proposal and there will be an opportunity to ask questions at the meeting.
- 45. Note on Corrections: If any inaccuracy or omission was discovered in the Proposal Document either by the Education Department, or any person, the department would determine if relevant information has been omitted or, if there had been an inaccuracy. The Education Department would then take appropriate action which may include the issue of a correction or the reissuing of the Proposal paper or the revision of the timescale for the consultation period as appropriate. In that event, relevant consultees and Education Scotland would be advised.

Responding to the Consultation

- 46. East Renfrewshire Council invites all interested parties to make written representation on the proposal. Interested parties are encouraged to complete and return the response form that is attached (see Appendix 3) and is also available on East Renfrewshire Council's website.
- 47. Written responses regarding the proposal will also be accepted by letter or email. Such responses should be clear about who you are, where you live, why you are interested including your relationship with the affected schools (e.g. parent of pupil in the affected schools, member of staff at the affected schools, relative of a pupil at the affected schools etc.) and whether or not you agree with the proposal, or have any alternative solutions or comments. Petitions will be treated as a single response.

- 48. Education Scotland is entitled to copies of all responses received. We would therefore advise that your personal information will be supplied to Education Scotland if they request it. Separately other interested parties may also seek sight of the responses received and accordingly you should advise if you wish your personal details withheld in respect of these requests.
- 49. Please send all written representation on the proposal (via the response proforma, a letter or an email) to East Renfrewshire Council, Education Department, Council Offices, 211 Main Street, Barrhead, East Renfrewshire, G78 1SY, or by email busbyfamilycentre@eastrenfrewshire.gov.uk no later than midnight on Tuesday 10 June 2014. Responses received after this time will not be considered.
- 50. At the end of the consultation period Education Scotland will be sent details of the consultation responses including issues raised at the public meeting and other relevant documentation. Education Scotland will then prepare and submit a report to the Director of Education within three weeks.
- 51. The Director of Education will report the results of this consultation exercise, including the report submitted by Education Scotland, to the Education Committee on 28 August 2014. The consultation results report will be available for public inspection at least 3 weeks before that date. This report will be available for inspection at all reasonable times at Council Offices at Eastwood Park, and Barrhead Main Street, local libraries and published on the Council's website.
- 52. Reasonable requests for alternative forms of consultation papers or response documents will be accommodated wherever possible e.g. audio support or language translations. For this support please contact Customer First: telephone 0141 577 3001 or email customerservices@eastrenfrewshire.gov.uk or write to the address in paragraph 49 above.
- 53. The final report and the decision taken by the Education Committee will be made available on the Council's website. Printed copies of the report will be made available on request to anyone who has responded to the consultative document.
- 54. The equality implications of this proposed consultation process have been assessed. If the process is adopted no particular group would be discriminated through the consultation process.

Mhairi Shaw Director of Education April 2014 The table below shows the prefive places and occupancy levels in February 2014 for local authority provision in Busby, Clarkston and Eaglesham.

Centre	Capacity (Total No Places in AM:PM)	Total No Children Attending (in AM:PM)	Occupancy	No. of Children attending alternative LA nursery
Busby	50:50	48:46	94%	4
Carolside	80:80	80:80	100%	38
Netherlee	90:90	90:89	99%	13
Eaglesham	56:56	56:56	100%	9

It should be noted that all these places are occupied by East Renfrewshire residents and the centres are not able to offer any additional wraparound sessions. In addition there are places commissioned from partner providers. In the Busby/ Clarkston area there are 123 preschool and ante-preschool East Renfrewshire children who have a place with a partner provider.

Appendix 2

The map below indicates the proposed location of the new Family Centre in the Newford Grove area.



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FUTURE NURSERY PROVISION FOR CHILDREN OF PRESCHOOL AGE IN THE BUSBY/CLARKSTON AREA FOR SCHOOL SESSION 2015/16 AND BEYOND

FORM FOR YOUR RESPONSE

ABOU	T YOU					
	Name:					
	Address:					
				Post Cod	le	
	Tick the box if we sho	uld keep your name	and address conf	idential		
For Pa	erents/Carers (Carer me	eans the responsible	adult with whom t	the young person l	ives)	
	I live in the area					
	Name(s) of my child(r	en):				
	Name of pre-school/s	chool attending:				
						<u></u>
For Ot	hers (tick only one box,	and complete as ap	propriate)			
	I am related to a young person who attends/will attend pre-school in the affected area					
	I provide care to a young person who attends/will attend pre-school in the affected area					
	-	am responding on behalf of a group. ame of group				
	Other (please specify)					
	Other (please specify))				
WHAT YOU THINK I Agree I Disagree				Disagree		
The proposal to establish a Family Centre in Busby/Clarkston with a minimum capacity of 60:60 places (increasing to 90:90 places						
	resources permit)					
YOUR	COMMENTS ON THE	PROPOSALS (tick	only one box)			
	I have no additional comment to make					
	My comments are write	tten on the reverse o	of this sheet			
	I attach my comments	Signed				

Send your reply to East Renfrewshire Council, Education Department, Council Offices, 211 Main Street, Barrhead, East Renfrewshire, G78 1SY, no later than midnight on Tuesday 10 June 2014.

PLEASE WRITE YOUR COMMENTS BELOW

The reason(s) I have for reaching my decision is/are			
Reason 1			
Reason 2			
110000112			
Reason 3			
Any other additional	Comment		
	Page 23 of 23		

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- 35. It would also build capacity across the area allowing for more opportunity to meet the demand for wraparound sessions and holiday provision, given the legislation to increase the entitlement for early learning and childcare to 600 hours from autumn 2014 and provide some flexibility.
- 36. This increase in provision in the area should lead to more children accessing their nursery learning and care in one establishment in both their ante preschool and preschool years, thus reducing the need for additional transitions for very young children.

CONSEQUENCES OF THE PROPOSAL

- 37. The £966,000 allocation within the Council's current 8-year Capital Plan will fund a 60:60 place new build family centre. A site in the Newford Grove area as shown in Appendix 2 has been identified as a possible location. Investigations are currently underway to establish the suitability of this site. If the site is deemed suitable, a planning application would be progressed. There is the prospect of further capital funding from the Scottish Government to support the entitlement to 600 hours of early learning and childcare, details of which area awaited. Should additional sufficient resources become available, the family centre could increase to a 90:90 place facility. At present this is estimated to cost an additional £257,108.
- 38. Based on a 60:60 place Family Centre opening in August 2015, the staffing and resource costs are estimated at £251,088 (part year August 2015 March 2016) and £156,930 (April July 2016) for school year 2015 2016. For a full financial year the operational costs would be £408,018. For the 90:90 place provision, the revenue costs would increase by a further £63,887 (part year August 2015 March 2016) and £39,930 (April July 2016) for school year 2015 2016 i.e. an additional £103,817 for a full year.

CONSULTATION

- 39. The Council is required to formally consult on a proposal to establish a nursery class / school. How this is carried out and who must be consulted is clearly set out in the Schools Consultation (Scotland) Act 2010 which came into force in April 2010.
- 40. This report is issued as a formal consultative document and will be made available to all interested parties. A copy of the report is available for inspection at all affected establishments, local libraries and at the Council's Head Office, Eastwood Park, Rouken Glen Road, Giffnock, East Renfrewshire, G46 6UG; and at the Council Offices, 211 Main Street, Barrhead, East Renfrewshire, G78 1SY. An electronic version can be accessed at the East Renfrewshire Council website (www.eastrenfrewshire.gov.uk).

Schools Affected

41. The schools / nursery classes affected by the proposal are Busby Primary School, Carolside Primary School, Eaglesham Primary School and Netherlee Primary School in East Renfrewshire.

Period of Consultation

42. The consultation period will last from Friday 25 April 2014 to midnight on Tuesday 10 June 2014.

Interested Parties

- 43. We will consult with the following:
 - parents of any child(ren) expected to attend a nursery in the Busby / Clarkston / Eaglesham area within the next 2 school years
 - local elected members representing residents within the present catchment area of the affected schools
 - local Members of Parliament and local Members of Scottish Parliament representing residents within the present catchment areas of the affected schools

- · Relevant community councils
- Education Scotland
- parents/carers of pupils in the affected schools
- the Parent Council of the affected schools
- the pupils of the affected schools (in so far as the education authority considers them to be of a suitable age and maturity)
- the staff, teaching and other at the affected schools
- any trade union that is representative of the staff in the affected schools
- 44. During the consultation period a public meeting will be held on Wednesday 28 May 2014. Elected members and senior officers of East Renfrewshire Council will be present to discuss the proposal and there will be an opportunity to ask questions at the meeting.
- 45. Note on Corrections: If any inaccuracy or omission was discovered in the Proposal Document either by the Education Department, or any person, the department would determine if relevant information has been omitted or, if there had been an inaccuracy. The Education Department would then take appropriate action which may include the issue of a correction or the reissuing of the Proposal paper or the revision of the timescale for the consultation period as appropriate. In that event, relevant consultees and Education Scotland would be advised.

Responding to the Consultation

- 46. East Renfrewshire Council invites all interested parties to make written representation on the proposal. Interested parties are encouraged to complete and return the response form that is attached (see Appendix 3) and is also available on East Renfrewshire Council's website.
- 47. Written responses regarding the proposal will also be accepted by letter or email. Such responses should be clear about who you are, where you live, why you are interested including your relationship with the affected schools (e.g. parent of pupil in the affected schools, member of staff at the affected schools, relative of a pupil at the affected schools etc.) and whether or not you agree with the proposal, or have any alternative solutions or comments. Petitions will be treated as a single response.
- 48. Education Scotland is entitled to copies of all responses received. We would therefore advise that your personal information will be supplied to Education Scotland if they request it. Separately other interested parties may also seek sight of the responses received and accordingly you should advise if you wish your personal details withheld in respect of these requests.
- 49. Please send all written representation on the proposal (via the response proforma, a letter or an email) to East Renfrewshire Council, Education Department, Council Offices, 211 Main Street, Barrhead, East Renfrewshire, G78 1SY, or by email busbyfamilycentre@eastrenfrewshire.gov.uk no later than midnight on Tuesday 10 June 2014. Responses received after this time will not be considered.
- 50. At the end of the consultation period Education Scotland will be sent details of the consultation responses including issues raised at the public meeting and other relevant documentation. Education Scotland will then prepare and submit a report to the Director of Education within three weeks.
- 51. The Director of Education will report the results of this consultation exercise, including the report submitted by Education Scotland, to the Education Committee on 28 August 2014. The consultation results report will be available for public inspection at least 3 weeks before that date. This report will be available for inspection at all reasonable times

- at Council Offices at Eastwood Park, and Barrhead Main Street, local libraries and published on the Council's website.
- 52. Reasonable requests for alternative forms of consultation papers or response documents will be accommodated wherever possible e.g. audio support or language translations. For this support please contact Customer First: telephone 0141 577 3001 or email customerservices@eastrenfrewshire.gov.uk or write to the address in paragraph 49 above.
- 53. The final report and the decision taken by the Education Committee will be made available on the Council's website. Printed copies of the report will be made available on request to anyone who has responded to the consultative document.
- 54. The equality implications of this proposed consultation process have been assessed. If the process is adopted no particular group would be discriminated through the consultation process.

Mhairi Shaw Director of Education April 2014 The table below shows the prefive places and occupancy levels in February 2014 for local authority provision in Busby, Clarkston and Eaglesham.

Centre	Capacity (Total No Places in AM:PM)	Total No Children Attending (in AM:PM)	Occupancy	No. of Children attending alternative LA nursery
Busby	50:50	48:46	94%	4
Carolside	80:80	80:80	100%	38
Netherlee	90:90	90:89	99%	13
Eaglesham	56:56	56:56	100%	9

It should be noted that all these places are occupied by East Renfrewshire residents and the centres are not able to offer any additional wraparound sessions. In addition there are places commissioned from partner providers. In the Busby/ Clarkston area there are 123 preschool and ante-preschool East Renfrewshire children who have a place with a partner provider.

Appendix 2

The map below indicates the proposed location of the new Family Centre in the Newford Grove area.



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EAST RENFREWSHIRE COUNCIL: EDUCATION DEPARTMENT

FUTURE NURSERY PROVISION FOR CHILDREN OF PRESCHOOL AGE IN THE BUSBY/CLARKSTON AREA FOR SCHOOL SESSION 2015/16 AND BEYOND

FORM FOR YOUR RESPONSE

ABOU	T YOU					
	Name:					
	Address:					
				Post Code		
	Tick the box if we sho	vuld koop vour nomo	and address confident			
	TICK the box if we sho	ouid keep your name	and address confident	liai		
For Pa	arents/Carers (Carer mo	eans the responsible	adult with whom the y	oung person liv	es)	
	I live in the area					
	Name(s) of my child(ren):				
	Name of pre-school/s	school attending:				
For Ot	thers (tick only one box	, and complete as ap	ppropriate)			
	I am related to a young person who attends/will attend pre-school in the affected area					
	-	young person who attends/will attend pre-school in the affected area				
	I am responding on behalf of a group.					
	Name of group	on a group.				
	Other (please specify) [_
	outer (produce opening	, [
	WHAT YOU THINK I Agree I Disagree					
The proposal to establish a Family Centre in Busby/Clarkston with a minimum capacity of 60:60 places (increasing to 90:90 places should						
resources permit)						
YOUR	COMMENTS ON THE	PROPOSALS (tick	only one box)			
	I have no additional comment to make					
	My comments are wr	itten on the reverse o	of this sheet			
	I attach my comment	s Signed				

Send your reply to East Renfrewshire Council, Education Department, Council Offices, 211 Main Street, Barrhead, East Renfrewshire, G78 1SY, no later than midnight on **Tuesday 10 June 2014.**

PLEASE WRITE YOUR COMMENTS BELOW

The reason(s) I hav	e for reaching my decision is/are
Reason 1	
Reason 2	
Reason 3	
Any other additional	I comment

Future Nursery Provision for Children of Preschool Age in the Busby Clarkston area for School Session 2015/16 and Beyond

Public Meeting

St. Ninian's High School 28 May 2014



M. Shaw 28.05.14

Need to Increase Provision

2 main considerations:

Children and Young People (Scotland) Act 2014

Need to meet growing demand





600 Hours of Early Learning and Care Model of Delivery

- Consultation every 2 years
- Already delivering 570 hours in ERC
- Uniformity in 2014 2015
- 30 hours flexibility (as resources allow)
- Wider catchment areas around family centres
- Changes to priorities and application





Current Local Authority Provision in Busby, Clarkston, Eaglesham

Busby Primary School Nursery Class

Carolside Primary School Nursery Class

Eaglesham Primary School Nursery Class

Netherlee Primary School Nursery Class





Growing Demand

Increase in numbers of applications for prefive places in area

	10 - 11	11 – 12	12 – 13	13 - 14	14 - 15
Busby	90	81	70	81	78
Carolside	163	186	198	208	208
Netherlee	165	189	186	194	202
Eaglesham	85	91	108	127	112
Total	503	547	562	610	600
Places Available	520	520	520	552	572

Partnership Providers in area





Growing Demand

Occupancy rate in Local Authority Nursery Provision in Busby, Clarkston and Eaglesham (February 2014)

Centre	Capacity (Total No Places in AM:PM)	Total No Children Attending (in AM:PM)	Occupancy	No. of Children attending alternative LA nursery
Busby	50:50	48:46	94%	4
Carolside	80:80	80:80	100%	38
Netherlee	90:90	90:89	99%	13
Eaglesham	56:56	56:56	100%	9





Proposal

From start of session 2015- 2016 establish a family centre in Busby to serve the areas of Busby, Clarkston and Eaglesham

■ Build centre for 60:60 places in Newford Grove

▼ Increase to 90:90 if resources become available

Offer some flexibility from August 2015





Benefits

- More localised family centre provision in Busby, Clarkston, Eaglesham area
- Increased opportunity for better transitions
- Some flexibility (limited to additional 30 hours)
- Fits with Family Friendly element of ERC Parenting Strategy / Early Intervention Strategy
- Builds capacity of local authority



working for you

Future Nursery Provision for Children of Preschool Age in the Busby Clarkston area for School Session 2015/16 and Beyond

Public Meeting

St. Ninian's High School 28 May 2014



M. Shaw 28.05.14

East Renfrewshire Council: Education Department

Meeting with Parent Council Chairs re Future Nursery Provision for Children of Preschool Age in the Busby/Clarkston Area for School Session 2015/16 and Beyond

Wednesday 7 May 2014, St Ninian's High School, 7pm

Present:

Mhairi Shaw, Director of Education
Janice Collins, Quality Improvement Officer
Terry Carr, representing Education Scotland
Karen Cohen, Chair, Carolside Primary School
Laura McNulty, Nursery Representative, Carolside Primary School
Deborah McVey, Chair, Eaglesham Primary School
Simon Cunningham, Vice Chair, Netherlee Primary School
Anne Forsyth, Chair, Our Lady of the Missions Primary School
Kay Reilly, Chair, St Joseph's Primary School
Evelyn Hunter, Senior Admin Officer (Note Taker)

Mrs Shaw welcomed everyone to the meeting and explained that the purpose of the meeting was to make the case for the need for a new Busby/Clarkston Family Centre for the area serving Busby, Clarkston and Eaglesham.

Mrs Shaw explained that there were two main considerations. The first relates to the Children and Young People (Scotland) Act 2014 which requires local authorities to implement the entitlement to 600 hours of early learning and childcare, with consultation every two years. This was previously consulted on and the results were published in October 2013. The authority considered possible models of delivery and consulted on how parents could access the additional 30 hours (East Renfrewshire was already delivering 570 hours). The Scottish Government agreed that in the first year of enactment, local authorities would be able to offer uniformity from August 2014 with flexibility within the 30 hours, as resources would allow. There is an opportunity to offer wraparound, additional hours in the morning, lunchtime or afternoon, or additional sessions.

In addition, there was a need to meet growing demand but with an element of flexibility. All nurseries would therefore hold sessions of 3 hours 10 minutes in school session 2014 - 2015.

The final way was to access additional sessions during school holiday periods. Mrs Shaw explained that the holiday provision in Glen Family Centre is over subscribed and that on this side of the authority there is very little family centre provision. (Family centres are nurseries that have a duty to work with families and open 50 weeks of the year).

Mrs Shaw said that, rather than having catchment areas that we currently have, the proposal is to widen the catchment areas. When applying for a place, parents would indicate how they would like to access the additional hours and holiday provision would be in the one place. This would be better for children, with continuity of learning and care.

In response to a question from Ms McNulty, Carolside, about how this would be applied, Mrs Shaw said that changes would require to be made to the priority system, in terms of the allocation of nursery placements. Places would be allocated according to availability. However, she emphasised that this is not 'carte blanche' and flexibility would be limited.

A further question was in relation to allocation of places for a 4 year old at the nursery attached to a school. Mrs Shaw explained that these priorities have not been considered as yet and although it is the authority's duty to provide pre-5 places, these need not be at a nursery closest to your home. However, preschool places are still guaranteed in your catchment nursery. Under this proposal, parents will have a broader choice. If they wish to use the flexibility as additional hours or sessions, these cannot be guaranteed in your local nursery. The new provision, however, should help to alleviate pressure on places. The authority will hold back a number of places for people to access additional sessions, where possible.

Mrs Shaw said that if parents wish family centre provision and holiday cover, there will be a family centre for them to access that in. The catchment will be wider but the choice will be greater. There will be wider catchment areas across the whole of the authority – Barrhead/Neilston, Busby/Carolside/Eaglesham, Giffnock/Thornliebank and in Newton Mearns. It is the intention to move to family centre provision in each of these areas.

It was noted that there is increased demand both in the local authority and the two partner providers – Clarkston Playgroup and Happy Days Too Nursery.

Proposal.

The proposal is that, from the start of Session 2015/16, a family centre will be established which will serve the areas of Busby, Clarkston and Eaglesham. The plan is to build a centre for an additional 120 places which would meet the demand in those areas. If resources become available and in order to offer flexibility, this could be increased to 90:90 and would allow the authority to offer some flexibility from August 2015.

Ms McNulty enquired as to the basis of the funding. Mrs Shaw responded that the Scottish Government would not be allocating for a specific area. However, they have given a specific grant for capital projects to support the 600 hours element of the Children and Young People Act.

One of the benefits of the proposal would be more localised family centre provision in the Busby, Clarkston and Eaglesham areas. In addition, transitions will be reduced and children would perhaps be able to stay in the one place for their two years, although this is not guaranteed.

Mrs Shaw explained that the council is facing tough financial times and the flexibility would be limited to the additional 30 hours. The proposal fits well with the authority's work nationally and locally with the parenting strategy and the early years strategy, working towards the earlier intervention and prevention agenda.

Mrs Shaw asked the group if there was anything in relation to the consultation that they wished clarification on. Ms McNulty asked if there would be flexibility in other areas. Mrs Shaw replied yes, that it is hoped a family centre could be established in each of the 4 areas across the council. She explained that all preschool establishments in the Barrhead/Neilston areas are family centres already and are open for 50 weeks of the year. However on this side of the authority, we only have Isobel Mair Family Centre.

In response to a query from Ms Reilly, St Joseph's, regarding provision for 0-3 year olds in the new facility, Mrs Shaw said that that there is as yet no indication of the financial support from the Scottish Government to support that element of the Children and Young People Act.

Mrs Shaw said that the number of pre-5 children in the area has increased in recent years. In Busby/Clarkston there has been a 17% rise over the last 4 or 5 years. The new facility would hopefully meet this demand and if we were to move to 90:90 provision, more flexibility could be offered.

The St Joseph's PS representative stated that it is the siting of the new facility that is the problem and she also asked if the new family centre would replace the pre-5 provision planned for the two proposed new schools(in Newton Mearns)?

Mrs Shaw responded that both these new schools have planned nursery provision.

Ms Forsyth, Our Lady of the Missions, enquired as to the impact on the primary schools in the area as they are already bursting at the seams. Mrs Shaw explained that the house building has been taken into account and built into the local development plan. There is capacity in Busby, Clarkston and Eaglesham as there will be fewer placing requests.

Ms McNulty commented that it is not just the quantity of provision that matters, but the quality. She said that Carolside is losing a qualified primary teacher this year and asked if there would be any consultation on this. Janice Collins, Quality Improvement Officer, replied that we knew this saving was coming and a working group had been established. Practitioners had analysed the role of the teacher. She said that there are a growing number of CDOs who are degree educated and capable of facilitating high quality early learning. Teachers can support, lead and direct that learning and support their planning. Clear roles were identified. The group worked with child development officers and asked them what aspects of their role they found challenging. A CPD programme was devised to support and upskill them.

Kay Reilly said that she felt that CDOs would not want to stay as they were and would move on to being teachers. However, Mrs Collins did not agree that this would be the case. She advised that she had been involved in leeting for an unpromoted CDO post. There were 28 applicants who had a degree.

Mrs Collins advised that, to support the Bill, the Scottish Government has pledged funding to allow us to continue to support and uplevel our workforce skills.

Mrs Shaw advised that feedback from head teachers of nursery classes / schools has indicated that degree-qualified CDOs have greatly enhanced the quality of their work in nursery and the impact on children. There are still lots of opportunities to make progression.

Laura McNulty pointed out that primary teachers are allocated time for planning and to do summative reports for children.

Mrs Collins reiterated that the group had worked with CDOs to ask what skills they wished to work towards.

Ms McNulty then asked if there would be another opportunity for consultation as she had been told that the replacement of teachers with CDOs would impact on the quality of teaching and learning.

Mrs Shaw replied that there will be no further consultation and the saving had already been agreed and the department is managing that saving. Mrs Collins added that her role is to ensure that the quality does not suffer as a result.

Mrs Shaw advised that the revenue budget is also being supported by the Scottish Government. Staffing will be on the same ratio as set out by the Care Inspectorate. In family centres staffing is on a 1:8 ratio, rather than 1:10 as in other nurseries.

Ms Reilly raised the subject of traffic management and the extra vehicles which would be in the area at the beginning and end of the day. In addition, she asked if the playing area which would be lost would be replaced elsewhere. She said that the road at Williamwood is narrow. There had already been a near tragic accident last year.

She said that, should the proposal go ahead, children at St Joseph's would be unable to do their cycling proficiency training as there is not a safe walking route to St Joseph's.

Mrs Shaw explained that the above issues can be managed. Colleagues from Property & Technical and Planning have been asked to carry out traffic impact assessments and would be present at the public meeting to answer any queries raised by parents. However, she did say that the consultation document does not state categorically that the new family centre will be located at the Newford Grove site. This area was identified as it is a piece of land owned by the authority and therefore this would cut down on costs and elected members had agreed the recommendations in the paper.

In terms of safe walking routes and the previous removal of buses, Mrs Shaw said that we would not have been able to remove these buses if there hadn't been a safe walking route. She invited parents to contact the department should they wish the area to be risk assessed again for safe walking routes to schools

In addition, Mrs Shaw stated that the department had worked very closely with nursery head teachers regarding opening and closing times. However, she realises that it is a difficult situation. Consideration has been given to moving to uniform opening and closing times but the support of parents would need to be sought.

In terms of traffic management, school opening and closing times are looked at to ensure that the risk of accidents is minimised. Simon Cunningham pointed out that parents have a responsibility as drivers to be careful on the roads and it's about educating parents.

Ms McNulty asked if planning permission would be affected should local residents object to the site. Mrs Shaw replied that, of the 39 responses received to date, only 6 had been against the proposal.

With regard to planning, Mrs Shaw advised that the site is currently being assessed. If it is felt to be appropriate, then a planning application will be made. She added that, when the nursery at Crookfur was opened, the department took the opportunity to look at car parking in the new Eastwood High School in order to make best use of resources there. The group heard that Councillor Alan Lafferty welcomed the opportunity for the traffic and parking to be addressed in the area.

Ms McNulty asked a question about the possibility of reintroducing the 'cross box' to indicate where you have a child in another site. Parents used to be able to tick that box but it was removed because it was felt to be discriminatory against certain families. Ms Reilly asked if schools with nurseries could offer wraparound. Mrs Shaw said yes, if places are held back. Mrs Collins added that we are aiming to offer more flexibility and ideally that would be across the authority.

Ms McNulty that this issue has been on their agenda for the last two years. Councillor Lafferty attends their meetings and she wondered if writing to elected members would have had an impact on bringing forward provision.

Mrs Collins replied that she reads the minutes of every parent council meeting. Where there are recurring themes, these would be reported to the Director or to the relevant head of service. She added that there has been a lot of communication with elected members recently regarding the allocation of places.

Ms Reilly expressed disappointment that the pupils from St Joseph's would be unable to access Williamwood sports facilities, as they have done on one occasion, as it would not be appropriate for them to walk with the increased traffic and no safe walking route.

Deborah McVey asked if there was a back up plan should the consultation not go ahead at the proposed site – is there an alternative site/solution?

Mrs Shaw replied that elected members had given their support for the proposal as they recognise the need for this provision and it is built into the capital plan so the money and the opportunity are there. However, if the site is deemed not to be appropriate, colleagues in Property & Technical and Planning would identify an alternative site and would look at the council's assets to see if there was a more appropriate location.

Ms McVey also asked what the allocation of places to Eaglesham Primary School and Mrs Shaw responded that it would mean a more direct route from Eaglehsam for parents working in town but that the number of places allocated to each area would not be quantified.

Ms Reilly suggested that a set number of places could be allocated to certain schools depending on size. Mrs Collins responded that we do not know which school children are going to be attending. Parents will be contacted to ask what they want and places will be allocated accordingly.

Ms McVey said that the proposal sounded positive and she had been sold on the benefits of the paper, but asked what the downside of the proposal is. Mrs Shaw said that there would not be total flexibility as there would not be the capacity for that. There would need to be a lot of empty places to do that and while people expect carte blanche, there will still be restrictions.

Ms McNulty asked if parent councils could write to someone to secure funding for the 90:90 and Mrs Shaw advised that they could respond to the consultation as a parent council (statutory body). Any comments they wish to make will be fed through in the report on the consultation and their voices will be heard.

Ms Reilly emphasised that parents are very nervous about pressure on places in both primary and secondary schools due to people moving into the area. Mrs Shaw said that officers in the department are very good at analysing statistics and data around population increases and that sufficient places have been projected until 2025 through management of placing requests. Likewise, the consultation on St Ninian's High School had assisted in managing places there. She added that the need for denominational and non denominational places will be addressed with the additional builds in the Newton Mearns area.

Mrs Shaw thanked everyone for attending the meeting and encouraged them to attend the public meeting in St Ninian's High School on 28 May 2014.

Note of Public Meeting regarding

the Consultation on the Future Nursery Provision for Children of Preschool Age in the Busby/Clarkston Area for School Session 2015/16 and Beyond

Wednesday 28 May 2014, St Ninian's High School

Present: Councillor Elaine Green, Convener for Education & Equalities (Chair)

Mhairi Shaw, Director of Education

Fiona Morrison, Head of Education Services Mark Ratter, Education Senior Manager Janice Collins, Quality Improvement Manager

Iain Maclean, Head of Environment

Raymond O'Kane, Technical Services Manager, Property & Technical

Councillor Green welcomed everyone and introduced the officers present. She advised that Mrs Shaw would deliver her presentation and there would then be an opportunity to ask questions. Mrs Shaw asked that questions were kept to the end of her presentation.

Mrs Shaw explained that there were two main considerations in the consultation. The first relates to the Children and Young People (Scotland) Act 2014 which requires local authorities to implement the entitlement to 600 hours of early learning and childcare, with the requirement to consult every two years. East Renfrewshire had consulted on this last year and the results were published in October 2013. The authority considered possible models of delivery and consulted on how parents could access the additional 30 hours as East Renfrewshire is already delivering 570 hours. The Scottish Government had agreed that in the first year of enactment, local authorities would be able to offer uniformity from August 2014 with flexibility within the 30 hours, as resources allow. Elected members in East Renfrewshire had agreed that, in the first year, provision would be delivered in sessions of 3 hours 10 minutes for everyone, i.e. extending sessions by 10 minutes. It was noted that there is an opportunity to offer wraparound, additional hours in the morning, lunchtime or afternoon, or additional sessions where available.

In addition, Mrs Shaw advised that there was a need to meet growing demand and include an element of flexibility. It was noted that the Act is clear that the provision has to be delivered as resources allow.

Mrs Shaw explained that each of our local authority nurseries has a catchment area which is roughly the same as that of the local non denominational primary school. Part of the proposal is to widen the catchment areas based around family centres. She said that there is currently no family centre in the Busby/Clarkston area and this is a priority for the authority. She advised that family centres are nurseries which open 50 weeks a year and they would allow flexibility for those parents who wish to access the additional 30 hours during holiday periods. This would require a change to the priorities for the allocation of pre-5 places. In the future parents would be asked how they want to access the additional hours and places allocated accordingly.

A slide was shown detailing the current provision in the four primary schools with nursery classes in the area, i.e. Busby, Carolside, Eaglesham and Netherlee and Mrs Shaw indicated that the authority also continues to work with partner providers – Clarkston Playgroup and Happy Days Too Nursery in Busby.

A further slide provided information on the growing demand for pre-five places in these areas. Mrs Shaw said that children are guaranteed a place for their preschool year in their catchment nursery, but not for their ante preschool year and that having additional provision in the area would help with that situation and would allow those parents who wish it to access the additional 30 hours through holiday provision.

Information was provided on the occupancy rates in local authority nurseries as at February 2014 and Mrs Shaw explained that capacity in all of our nurseries had been increased to the maximum. It was noted that the overall capacity rate in Busby, Clarkston and Eaglesham is 95%. It was further noted that schools should not normally operate at more than 80% capacity.

Mrs Shaw advised that the proposal is that, from August 2015, a family centre would be established in Busby to serve the Busby, Clarkston and Eaglesham areas. It is proposed to build a centre that would offer 60:60: places (60 in the morning; 60 in the afternoon) in the Newton Grove area. If possible and, if additional resources are allocated from the Scottish Government, it is hoped that this could be increased to 90:90 provision which would allow for the flexibility mentioned previously.

The benefits of the proposal were highlighted and these included more localised family centre provision in the area, fewer transitions for children and some flexibility. The proposal fits well with the Family Friendly drive and also with the Parenting Strategy and the Early Years Strategy.

Councillor Green then invited questions from the floor.

A question was asked regarding traffic issues and if there had been any discussion about access, for example one way in and one way out, as there would be an increase in the number of cars.

Another question was raised about the possibility of building the new facility at St Joseph's Primary School as there would be plenty of room there. In response, Miss Morrison advised that there is not sufficient area to build a nursery within the at St Joseph's PS curtilage. She explained that St Joseph's had been remodelled to extend the capacity of the school and we need to ensure that the needs of the primary school are met in terms of play, traffic management etc. There are statutory regulations regarding the extent of school sites required for various pupil numbers, including a requirement for sufficient hard standing areas.

Councillor Green added that what is required for a family centre is different.

A gentleman in the audience said that he is one of the most affected as his house would look right into the new facility. He is angry that the public park will be removed. He said that the ground was taken for Bonnyton House, not for this proposal. He also said that the area at Overlee is much bigger.

He said that it was his understanding that the site belonged to Williamwood High School. If the proposal goes ahead, the green space will be lost and there is no other play area south of the main Busby road. He wondered if the Sports Minister for Scotland is aware of this proposal.

Raymond O'Kane from Property & Technical Services advised that they had looked at land in council ownership. The proposed site had been identified and further assessments would now take place with regard to traffic etc. Due diligence regarding the proposed site would be undertaken.

Councillor Green encouraged the gentleman to put his concerns forward in his response to the consultation.

Another gentleman asked why the site at Netherlee had been discounted, and also asked why the slides in Mrs Shaw's presentation did not include Netherlee in the proposed provision. Mrs Shaw replied that Netherlee is considered as part of Clarkston. She said that the 4 catchment areas referred to in the consultation document relating to family centres are Barrhead/Neilston, Newton Mearns, Giffnock/Thornliebank, and Busby/Clarkston/Eaglesham.

Another person in the audience expressed concern about the proposal as residents are already affected with traffic and parking from Williamwood High School. People who stay across from this would be affected by the building itself and by the increased parking. In addition, the elderly people who attend Bonnyton House would be affected if the green space is taken away. Local children would also be affected as there is nowhere else to play as the high school is not open during holidays.

There was another comment regarding loss of the green space as it is currently used by dog walkers and also by the Equestrian Centre who use the park to ride their horses. Where would they go if this area was lost?

lain Maclean, Head of Environment, stressed that the proposal has not yet been agreed but that we are consulting over a proposal. A site has been identified that is capable of accommodating the nursery. However, that is subject to a number of criteria and assessments will be undertaken in relation to land use, title burdens and traffic impact etc. If the site was deemed to be suitable, then the council would submit a planning application. He indicated that 7 or 8 sites had been looked at.

Mr McLachlan, Chair of Busby Community Council, said that he had emailed Mrs Shaw on 29 April requesting a change of venue for the public meeting as he did not consider it to be convenient. He had suggested some alternative options, including Duff Hall, Carolside PS, St Joseph's PS, and was disappointed that these had not been considered. He advised Mrs Shaw that he would be referring this to the Chief Executive.

He also stated that when Busby Primary School was extended and a car park built, they had lost a football field. The children are unable to play in the car park in the evenings as it is locked every night. In addition, a request was made to the Education Department to open up the football pitch at Williamwood HS during the school holidays. They received a reply to say that they were concerned that children would damage the playing surface. Use of the parks was denied and Mr McLachlan advised that he would also be taking this matter further.

Mrs Shaw replied that Mr McLachlan's concerns would be noted but that these issues were outwith the consultation. However, she would look into the matters raised and get back to him. As far as the use of Williamwood during school holidays is concerned, Mrs Shaw advised that these arrangements are not managed by the Education Department but by the letting section of the Chief Executive's department. However, Williamwood is available to let, as is any other building managed by the council.

Mrs Shaw also agreed to find out why the car park is locked in the evenings.

In response to a question regarding the availability of the new centre for groups in the evenings, Mrs Shaw said that it is a family centre and as such will be open for use by pre-school children and their families in the same way as other council facilities. However, nurseries are not generally let out in the evenings unless for parents' meetings.

A question was asked about the proposed size of the new facility and Mr O'Kane replied that it would be a single storey building approximately 480m².

A concerned resident said that when he bought his house in Newford Grove he thought it was a green belt area that could not be built on. Then the Council built the high school on it. The same

thing is going to happen again and he thinks it is ridiculous. Councillor Green said that this is not a question for the Director of Education.

A lady from Newford Grove stated that she had not received a letter about the proposal. She wondered if others who will be affected were also not notified.

Mrs Shaw explained that there are two separate processes. This is a statutory education consultation and the next process is to do with planning. Mr Maclean added that if this proposal is approved, there would then be a requirement to undertake a formal planning process and neighbours in the radius of the new facility would be consulted.

A parent of a child attending an ER nursery asked how the current provision would be affected. She knows that some nurseries have increased their capacity already and would that then be taken back. She also asked if the criteria would change.

Mrs Shaw said that there will still be priorities and people will need to meet certain criteria. As part of that process the department will look at how parents wish to use their additional hours and allocate places accordingly. The proposed provision is additional to what is in place at the moment and there is no intention of cutting back. Those parents who choose the family centre to access provision will free up some spaces in other nurseries and could allow more flexibility and wraparound provision to be offered in those nurseries.

The lady asked if there would be summer cover available and Mrs Shaw said that it is better to have a continuous experience in one centre. Where there are holiday schemes, the children attending are not from that centre and therefore the staff do not know them. If parents require holiday cover available in family centres, that is where their child should go for nursery provision.

With regard to wraparound and if this is still available, Mrs Shaw said that the difficulty currently is that there is little availability. However, by having additional places and taking into account those parents who opt for family centre provision or those who might chose not to send their children to local authority nurseries, spaces would be freed up and that would then generate some wraparound.

With regard to the slide showing the increase in numbers of applications for pre-five places in the area, Mrs Shaw clarified that the total figures has increased from 503 to 600 since 2010/11 and that the figure of 208 referred to at Carolside is the figure to date for the next session.

Someone asked what other sites in Busby/Clarkston/Eaglesham had been considered. Mr Maclean responded that there were about 7 or 8 sites within council ownership but that it is more about identifying a site that is capable of delivering the nursery. Other sites considered include Moray Drive, Cathkin Drive, Seres Road and Oliphant Crescent but these had been dismissed for a variety of reasons.

If the proposed site does not meet the needs, Mr Maclean said that other sites would have to be considered.

In response to a question regarding the figures mentioned in the presentation and if these include placing requests, Mrs Shaw said that the figures relate to applications from East Renfrewshire residents in the past 3 years. She advised that no places have been granted in this area to residents who live outwith East Renfrewshire. There have been a small number of places granted to people who do not live in East Renfrewshire but these were essentially for the nursery class in Calderwood Lodge Primary School.

Mr Maclean explained that other sites had been considered, including the one in Netherlee. However, colleagues in the Education Department had said it was not suitable as it was outwith the area where provision is needed. In addition it had been dismissed by Property & Technical Services as there were abnormal ground conditions.

Another gentleman said that he is just trying to understand why the site had been discounted. He understands that there is a need for nursery provision but we need to take into account the needs of children in the area as they have to have a place to play, in line with the Family Friendly policy.

With regard to the possibility of the provision increasing from 60:60 to 90:90, Mrs Shaw confirmed that this would require a larger building. It is hoped that funding will be made available to allow this larger build as this would meet the demand and offer flexibility. However, there is no guarantee at this stage that funding will be received from the Scottish Government.

A question was asked as to how the 90:90 would affect partnership funding and provision if parents are unable to access a family centre for additional hours and there is insufficient wrap. Mrs Shaw replied that the department would still be working with the partners they have across the council to be able to offer the flexibility that parents need. The intention is that those using the family centre would free up space for wraparound in the nursery classes.

Mrs Shaw confirmed that nursery schools and classes would not be open during school holiday periods but are open between 8am and 6pm during term time.

Mr McLachlan, Busby Community Council, said that relevant community councils are supposed to be consulted about such matters and that they had not received any paperwork from the Education Department about this consultation. Mrs Shaw said that she apologised if they had not received a copy of the consultation document and that she would check the records. However, the consultation is open until 10 June 2014 and there is still time to respond both as individuals and as groups. Mary Hart, Senior Admin Manager, advised that all of the relevant community council secretaries had been sent a copy of the document.

In response to an enquiry about the funding for this development, Mrs Shaw confirmed that funding has been identified for the 60:60 provision. Unless the assessment of the site suggests otherwise, this would be the preferred option. Mr Maclean confirmed that the funding will follow the site.

With regard to the timescales for assessments, Mr Maclean said that these are underway and that the Education Department has asked for the traffic impact assessment to be carried out by the end of June.

Mrs Shaw repeated that the consultation lasts until 10 June and the results would go to the first meeting of the Education Committee after the summer holiday period. It is expected that a full assessment of the site and a traffic impact assessment will be analysed and commented on in the report to Committee.

Someone asked how much time it would take to identify another site should the proposed site not be considered suitable.

Mr Maclean replied that, of all the sites considered, Newford Grove is the best. However, if this is not deemed to be suitable another site will have to be identified that is capable of accommodating the nursery.

A request was made that, when carrying out the traffic impact assessment, this is done at an appropriate time, i.e. at times when it is busiest, for example at the start of the school day, at the

end of the day or at lunchtime. The representatives from Property & Technical Services said that, while this is not their area of responsibility, colleagues in Roads are very experienced at this kind of thing and would be able to conduct their assessments at the most appropriate times.

Should the assessment not be completed by 10 June and the site was not considered to be the most appropriate, how would the project be able to be completed by 2015?

Mrs Shaw replied that there are two separate issues. The assessment does not need to be finished by 10 June. However, the consultation with the public and interested parties, does. If it was not deemed to be an appropriate site, then this would impact on the potential opening date and therefore the availability of places for youngsters.

Councillor Green thanked everyone for their attendance and closed the meeting by encouraging those who had not already done so to submit responses to the consultation either as groups or as individuals by Tuesday 10 June 2014.



PROPOSED FAMILY CENTRE DEVELOPMENT FOR BUSBY/CLARKSTON

Access Review

07/08/2014

Quality Management

Issue/revision	Issue 1	Revision 1	Revision 2	Revision 3
Remarks				
Date	07/08/14			
Prepared by	Emma Cowie			
Signature				
Checked by	Kirsty Davison			
Signature				
Authorised by	Kirsty Davison			
Signature				
Project number	70005151			
Report number	70005151-001			
File reference	70005151Glasgow			

Project number: 70005151 Dated: 07/08/2014 Revised:

Proposed Family Centre Development for Busby/Clarkston Access Review

07/08/2014

Client

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Appendices

Appendix A - Land Ownership

Appendix B – Walk and Cycle Isochrones

 ${\sf Appendix}\;{\sf C-TRICS}\;{\sf Outputs}$

Appendix D – Indicative Sketches of Potential Access Locations

1 Introduction

1.1 Purpose of the report

- 1.1.1 WSP UK Limited (WSP) has been commissioned by East Renfrewshire Council (ERC) Education Department to undertake a review of access options for a proposed family centre development in the Clarkston/Busby area.
- 1.1.2 ERC has undertaken a high-level feasibility study into suitable locations within the authority area for a new family centre, which has identified that a recreational site located between Newford Grove and Cartside Road in the Clarkston/Busby area, may be suitable for the development.
- 1.1.3 This Access Review (AR) examines the feasibility of the proposed development within the current and potential future transportation context of the identified site. Accessibility has been considered for all modes, with recommendations provided on supporting access to the site for all modes. This report does not constitute part of the planning process, but provides an overall review of the site access and user travel options that should be considered to support the development during the relevant planning stages as appropriate.
- 1.1.4 This report contains the following:
 - Chapter 2 Development Proposals;
 - Chapter 3 Policy Context;
 - Chapter 4 Existing Conditions;
 - Chapter 5 Traffic Generation and Modal Split; and
 - Chapter 6 Conclusions and Recommendations.
- 1.1.5 This report has been prepared solely in connection with the development described within this report.

 As such, no responsibility is accepted to any third party for all or part of this report.
- 1.1.6 This report is copyright © WSP UK Limited. All rights reserved.



2 Development Proposals

2.1 Overview

- 2.1.1 East Renfrewshire Council has undertaken a high-level feasibility study into suitable locations within the authority area for a new family centre. The study has identified that a site located between Newford Grove and Cartside Road in the Clarkston/Busby area, has the potential to be suitable for the development.
- 2.1.2 The development and design is at a very early feasibility phase and, whilst the below reflects our understanding at present, it is acknowledged that proposals may be subject to change.
- 2.1.3 Once operational, the family centre will have capacity to accommodate up to 90 children and will employ 16 members of staff. The catchment area for the facility will cover Clarkston, Busby, Eaglesham and Netherlee. We understand that the timeline for construction is undecided at present and will be subject to standard planning procedures. The Education Department is undertaking a statutory consultation for the proposed new family centre.

2.2 Opening Hours and Session Times

2.2.1 The family centre will open at 08:00 and close at 18:00. The facility will also offer additional wraparound care to extend coverage and assist working parents. Children may attend a morning session, afternoon session or remain at the centre for the whole day. As such, start/finish times will be staggered dependent upon parental preferences. Session times have not yet been confirmed, but are likely to be similar to those operating at nearby nurseries. Table 2-1 presents typical nursery operating hours.

Table 2-1: Typical Nursery Operating Hours

Period	Session Type
08:00 - 09:00	Morning Wraparound Care
09:00 - 12:00	Main Morning Session
12:00 - 12:30	Lunch Session
12:30 - 15:30	Main Afternoon Session
15:30 - 16:30	1st hour Wraparound Care
16:30 - 17:30	2nd hour Wraparound Care
17:30 - 18:00	Closing

2.3 Site Access

- 2.3.1 Opportunity exists for access to be taken from either Newford Grove to the south or Cartside Road to the north.
- 2.3.2 As can be seen from the land ownership plan in Appendix A, a third party owns the strip of land which runs along the southern boundary of the recreation area, adjacent to Newford Grove. In order to take access from Newford Grove, ERC would need to reach agreement with the present landowner.

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2.3.3 It is proposed that access will be taken from Cartside Road in the preliminary phases of development, and ERC will enter into negotiations with the private landowner to identify the feasibility of taking access from Newford Grove in the longer term. Each of these locations provides both advantages and disadvantages for access, which are explored in further detail within this report.

2.4 Parking Arrangements

2.4.1 Parking provision is understood to be required to the order of one parking space per staff member in accordance with ERC standards, which suggests a provision of 16 spaces, notwithstanding drop-off facilities, which will also be required subject to the internal layout of the site. It is understood that space will be provided within the development boundary for all pick up/drop-off activities and turning of vehicles, so as to reduce conflicts on the surrounding network; however, this is to be explored in further detail subject to a footprint and architectural layout being proposed for the site.



3 Policy Context

3.1 Introduction

3.1.1 This section summarises the relevant transport policy that has been considered within the preparation of this review.

3.2 National Policy

Scottish Planning Policy (SPP) - Scottish Government

3.2.1 Scottish Planning Policy (SPP) was published in June 2014 and is the statement of the Scottish Government's Policy on nationally important land use planning matters. SPP places great emphasis on the planning system and the preparation of local development plans to guide sustainable development. SPP states:

"The planning system should support patterns of development which

- optimise the use of existing infrastructure;
- reduce the need to travel;
- provide safe and convenient opportunities for walking and cycling for both active travel and recreation, and facilitate travel by public transport;
- enable the integration of transport modes; and
- facilitate freight movement by rail or water".

"Significant travel-generating uses should be sited at locations which are well served by public transport, subject to parking restraint policies, and supported by measures to promote the availability of high-quality public transport services. New development areas should be served by public transport providing access to a range of destinations".

- 3.2.2 SPP sets out parking policies for development, including maximum national parking standards for certain land uses and minimum standards for disabled parking provision.
- 3.2.3 Permission will not be granted for significant travel generating uses in locations which would encourage reliance on private car and where:
 - direct links to walking and cycling are not available or cannot be made available;
 - access to public transport networks would involve walking more than 400m; or
 - the Transport Assessment does not identify satisfactory mechanisms for meeting sustainable transport requirements.
- 3.2.4 In summary, SPP advocates sustainable development in locations that can be served by a variety of modes of transport, that reduce the need to travel and that encourage better integration of land use and transport, thereby encouraging travel by sustainable modes.

3.3 Regional Policy

Regional Transport Strategy for West Scotland 2008-2021

3.3.1 The Regional Transport Strategy (RTS) primary aim is to develop a world class sustainable transport system that acts as a catalyst for improved equality for all. The RTS will seek to help develop the

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economy, promote social inclusion and equity, and protect the environment. The objectives of the RTS are as follows:

- to improve safety and personal security on transport systems;
- to enhance the attractiveness, reliability and integration of the transport network;
- to promote and facilitate access that recognises the requirements for all;
- to improve and protect the environment by minimising emissions and consumption resources and energy by the transport system; and
- to support land-use planning strategies, regeneration and development by integrating transportation provisions.

3.4 Local Policy

East Renfrewshire Local Plan 2011

- 3.4.1 The East Renfrewshire Local Plan explains that development should be carefully located to reduce the overall need to travel especially by car, and improve accessibility by walking and cycling. One of the overall aims of the Plan is to reduce demand for travel through greater integration of land uses and transportation. In this respect it requires improved access to and between work, home, leisure, shops and education, particularly by public transport.
- 3.4.2 PT1 Sustainable Travel will direct new developments to locations which promote a choice between transportation modes, and reduce overall need to travel and reliance on the private car.
- 3.4.3 PT7 Parking Standards is being reviewed in line with SPP guidance. The Council will support proposals which meet these standards
- 3.4.4 ERC has produced a proposed Local Development Plan, which will eventually replace the adopted East Renfrewshire Local Plan 2011. This document has been submitted to the Scottish Government for examination, and is expected to be adopted during the latter part of 2014 / early 2015.

East Renfrewshire Council Local Transport Strategy 2008-2011

- 3.4.5 The Local Transport Strategy (LTS) seeks to deliver a transport network which caters for the needs of everyone, supports the economic prosperity of the area and minimises negative environmental impacts. The LTS's objectives are to:
 - Reduce the need to travel and stimulate sustainable economic development in the local area;
 - Reduce car dependency and stimulate modal shift to walking, cycling and public transport;
 - Enhance access to jobs and services by a variety of modes of transport for all members of society; and
 - Prevent and reduce the negative environmental impacts of transport.
- 3.4.6 Although the LTS is somewhat outdated, it is understood that the aspirations and objectives remain relevant to the context of transportation and development today. Yearly updates are undertaken to the LTS; however a full refresh has not been completed due to resource and financial constraints.

3.5 Summary

National, regional and local transportation (and wider development) policies promote safe, sustainable and active travel modes which contribute to a reduction in car dependency as well as enhancing access to jobs and services. It must be borne in mind, however, that the nature of nursery



school trips is largely determined by the access opportunities available to the parent and the function of the childcare requirements (to allow parents to work, or for child socialising and wellbeing etc.). Notwithstanding access and parking provision for staff, access by all modes requires being safe and sustainable and not prejudicing one mode over another.

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Existing Conditions 4

4.1 Introduction

- 4.1.1 This section describes the existing transport facilities and travel conditions in the locality of the site.
- 4.1.2 To inform this review, WSP undertook a site visit on the morning of 16th June 2014 to gain an understanding of morning peak hour conditions. Photographs were collected, observations noted and sample traffic counts undertaken. It is recognised that conditions in mid-June, when senior school pupils are on study leave, are not fully representative of typical conditions on the network, but are considered ample for the purposes of gaining high-level insight into the local transport network.

4.2 Location

- 4.2.1 The proposed development is located between Newford Grove and Cartside Road within a greenfield site on the southern edge of Clarkston, adjacent to the Williamwood High School. The development site is bounded by Newford Grove to the south and Cartside Road to the east. A care home for the elderly is located to the north of the site and the rear of residential units fronting onto Fairfield Drive, are immediately adjacent to the north western boundary of the site.
- 4.2.2 Newford Grove is a cul-de-sac which is accessed directly via Eaglesham Road (B767) which serves 55 residential units and the Williamwood High School service access. Cartside Road is a residential (loop) road which is accessed via a number of internal residential roads such as Southview Avenue, Ellisland Road and Oliphant Crescent, but primarily from Eaglesham Road (B767) and Hawthorn Road. The site location is illustrated in Figure 4-1.



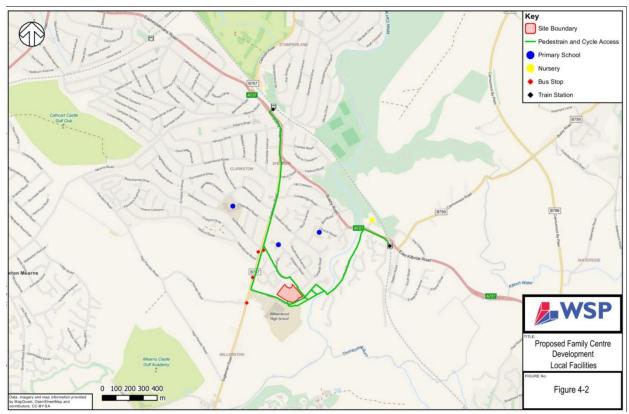
Figure 4-1: Proposed Family Centre at Newford Grove - Site Location Plan



4.3 Pedestrian and Cycle Facilities

4.3.1 A review of the existing facilities in the vicinity of the site catering for and encouraging journeys on foot and by cycle has been undertaken. Figure 4-2 shows the surrounding primary schools and nurseries, and opportunities for direct access to the site, highlighting the potential for walking and cycling from both Clarkston and Busby Railway Stations, as well as from nearby bus stops.





- 4.3.2 The site is bounded by one footway which follows the northern edge of Newford Grove from the junction with Eaglesham Road. Upon entering the residential area of Newford Grove, the footway discontinues, beginning again on the southern side of the road; see Photo 4-1. Dropped kerbs are provided on both sides to facilitate crossing. Continuing along the southern footway you are assisted in crossing the road to the proposed site via a raised crossing and speed table. Photo 4-2 shows the raised crossing / speed table and footway which leads to the proposed development site.
- 4.3.3 Further residential areas and businesses to the east of the site can be accessed via a footbridge across White Cart Water, which links Newford Grove to Field Road on the other side of the water course. Field Road provides onward connections to Busby Railway Station. Illustrated on Photo 4-2 is a green arrow identifying the direction to the proposal site, and a blue arrow which identifies the footpath which links up with the bridge over White Cart Water.
- 4.3.4 An advisory 20mph speed limit operates on Newford Grove and the residential roads surrounding the site, creating a relatively safe environment overall for pedestrian and cyclist access.
- 4.3.5 Newford Grove junctions with Eaglesham Road to the north-west. Eaglesham Road is a busy vehicular and pedestrian route during peak times, and congestion can be an issue. Three zebra crossings are provided on Eaglesham Road, in addition to a crossing patrol which operates on the central crossing.

Revised:

4.3.6 Walk and cycle isochrones have been produced for the proposed development site and are presented in Appendix B.









4.4 Existing Public Transport Facilities

- 4.4.1 The four bus stops closest to the proposed development site are located on Eaglesham Road: two adjacent to the junction with Ashfield Road and two near the junction with Low Flender Road. The stops adjacent to the Ashfield Road junction are accessible from the development via a route from Cartside Road and on to Oliphant Crescent. This provides an off-road footpath directly through the residential area and onto Eaglesham Road a few metres north of the Ashfield Road junction bus stops.
- 4.4.2 The bus stops on Eaglesham Road near the Low Flender Road junction are accessible from the development via a route from Newford Grove towards Eaglesham Road. The stop south of the Eaglesham Road roundabout (Clarkston, opposite Low Flender Road) provides a small concrete platform and a posted timetable. The stop north of the roundabout (Clarkston, after Low Flender Road) provides a shelter and timetable.
- 4.4.3 The two bus stops located near the Ashfield Road junction (Clarkston, before Ashfield Road/Clarkston, on Ashfield Road) both provide shelters, seating and timetables.
- 4.4.4 The frequency and destinations served by all accessible bus services are outlined in Table 4-1, below.
- 4.4.5 The bus services outlined in Table 4-1 are available from the four key bus stops outlined below. The locations of the nearest bus stops are also shown in Figure 4-2, above. A 400m buffer zone was placed over the site and all 4 stops are within this area, this is shown in Figure 4-3.

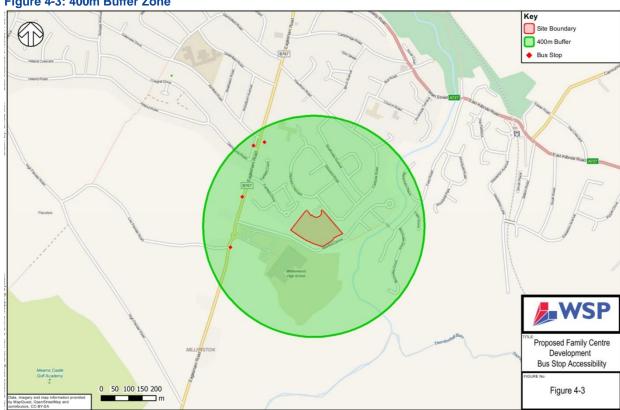


Figure 4-3: 400m Buffer Zone

Table 4-1: Existing Bus Services					
Operator	Service Number	Route	Weekday Frequency (minutes)	Weekend Frequency (minutes)	
Stop: Clarkston, after Low Flender Road (37323962)					
First Glasgow	4	Crookfur or Eaglesham or Muirend - Knightswood	Morning – 60 Evening - 60	Morning – 40 Evening - 60	
First Glasgow	4A	Crookfur or Eaglesham or Muirend - Knightswood	30*	Saturday – 30 Sunday - 60	
First Glasgow	4B	Newton Mearns or Eaglesham - Govanhill	Night - 2 services	Night - 2 services	
First Glasgow	311	Eaglesham - Govanhill	Evening - 5 services	Evening - 3 Services	
Stop: Clarkston, op	posite Low Flende	er Road (37323897)			
First Glasgow	4A	Knightswood - Muirend or Crookfur	2 Services per hour	Saturday – 30 Sunday - 60	
First Glasgow	311	Govanhill - Eaglesham	Evening - 5 services	-	
Stop: Clarkston, be	fore Ashfield Road	d (37323898)			
First Glasgow	4	Crookfur or Eaglesham or Muirend - Knightswood	Morning - 4 services	Morning - 2 services	
Stop: Clarkston, op	Stop: Clarkston, opposite Ashfield Road (37323742)				
First Glasgow	4A	Knightswood - Muirend or Crookfur	2 Services per hour	Saturday – 30 Sunday - 60	
First Glasgow	311	Govanhill - Eaglesham	Morning - 4 services	Saturday - 1 service	

^{*}ends at 15:31

4.5 **Local Road Network**

4.5.1 As described above, the proposed development site is located in a predominantly residential location of Clarkston/Busby between Cartside Road to the north east and Newford Grove to the south west. Newford Grove connects to Eaglesham Road (B767) via a priority junction and to the east of the mini-roundabout access to Williamwood High School. To the east, Hawthorn Road connects to



- Eaglesham Road (B767) via a priority junction and provides onward connections to Cartside Road through a series of internal residential roads.
- 4.5.2 Eaglesham Road (B767) is a strategic route through East Renfrewshire connecting Clarkston with Waterfoot, the A726 (onwards to East Kilbride) and Eaglesham. To the north, Eaglesham Road links with Busby Road (A727) at Sheddens Roundabout, again providing direct access to Busby and south east to East Kilbride. Heading northbound the A727 provides access to Giffnock and Thornliebank amongst other towns within East Renfrewshire, including Paisley much further to the north-west.
- 4.5.3 It is understood that inconsiderate parking occurs on Newford Grove during periods when the Williamwood High football pitches are hired for external use. These problems typically occur on weekday evenings and weekends, and so out with the proposed family centre opening hours.

4.6 Accident Data

- 4.6.1 A review of the most recently available five year personal injury accident (PIA) data (2008 2012) has been undertaken to inform this study.
- 4.6.2 A total of seven personal injury accidents were recorded on the local road network over the five year period. All seven of the recorded PIAs resulted in slight injuries. The locations of the reported accidents are shown in Figure 4-4 below.

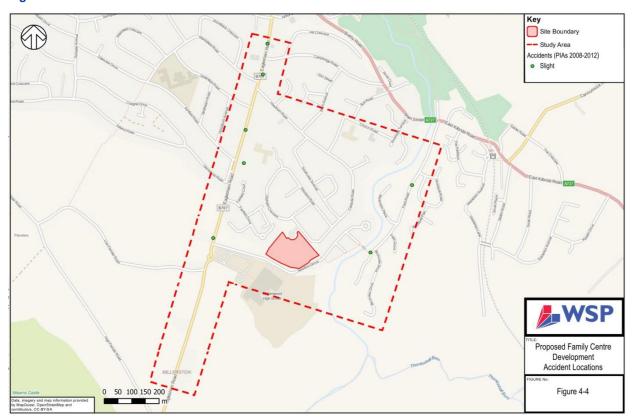


Figure 4-4: Accident Location

4.6.3 The data shown in Figure 4-4 identifies no obvious pattern or accident clusters. Whilst most accidents occurred on or adjacent to Eaglesham Road, this is to be expected given the higher volumes of traffic on this route.

4.6.4 One of the injuries occurred outside of the public road network, on a pedestrian path, which accommodates access to a single residential garage. A footway is provided from Eaglesham Road as far as the garage; further south the path narrows and becomes solely for pedestrian use. Photo 4-3 illustrates this situation. Photo 4-3 provides a green arrow showing the direction to Ashfield Road, whilst the blue arrow shows the rear direction towards Oliphant Crescent.





5 Data Collection & On-Site Observations

5.1 Introduction

- 5.1.1 The following sources of information have informed this study:
 - Consultation with ERC road and education officers;
 - Land ownership information provided by ERC (presented in Appendix A);
 - A 2012 hands-up travel survey for Busby and St Joseph's Primary Schools; and
 - National, regional and local Scottish transportation policy.
- 5.1.2 The information above has been bolstered through a site visit undertaken by WSP on Wednesday 4/06/14 as well as a traffic count survey conducted by WSP on Monday 16/06/14, to provide a high-level overview of traffic conditions on the network during the morning peak hour.

5.2 Traffic Count Survey

- 5.2.1 Traffic count surveys were conducted during the AM travel peak to provide an indication of typical network conditions in the vicinity of the proposed development site. The AM peak was considered a more robust scenario than the PM, to account for the high volume of arrivals and movement coinciding with the AM network peak.
- 5.2.2 Prior to the traffic count survey being undertaken, ERC had indicated that the likely point of vehicular access to the site would be via Newford Grove. On this basis, it was arranged that a traffic count survey would be conducted at the Newford Grove / Eaglesham Road junction to ascertain, albeit high-level at this stage, if there were likely to be any anticipated capacity or other constraints as a result of taking access at this location. For "out of interest" purposes, WSP also examined the Hawthorn Road / Eaglesham Road junction at two intermittent 15 minute periods whilst also noting wider pedestrian, vehicular and drop-off activities in the area.
- 5.2.3 Following the site visit, we subsequently learned that land ownership constraints mean that vehicular access will be taken from Cartside Road in the short term, with longer term aspirations to take access from Newford Grove. As such, we don't have a comprehensive peak hour traffic survey for the Hawthorn Road / Eaglesham Road junction. The results here are for *information purposes only* and we would caution use of these figures.
- 5.2.4 Survey 1 was conducted at the Newford Grove / Eaglesham Road junction as shown in Table 5-1. This was conducted between 08:15 09:15 and was divided into 4 x 15 minute intervals. Survey 2 as shown in Figure 5-2 was conducted at Hawthorn Road / Eaglesham Road junction. It was recorded during two observation intervals: 08:15-08:30 and 09:00-09:15.
- 5.2.5 The highest traffic flows observed during Survey 1 occurred between 08:15 and 08:30, with the largest number of movements being from Eaglesham north to Eaglesham south. Movements from Eaglesham south to Eaglesham north reported the seconded highest flow count during the same observation interval. These counts corresponded with the numbers recorded during Survey 2 for the same observation interval. This is in keeping with anecdotal evidence provided by ERC that Eaglesham Road is a relatively heavily trafficked corridor, although a reasonable combination of gaps in the traffic and courtesy amongst drivers is sufficient to allow traffic from the side roads to enter onto the main route.

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- 5.2.6 The presence of three zebra crossings and a patroller assist pedestrians in crossing Eaglesham Road and also assist in creating gaps in the traffic flow.
- 5.2.7 During the survey it was observed that the busiest periods for traffic overall ranged between 08:20-08:40. This corresponds reasonably closely with local school and nursery opening times.

Figure 5-1 Newford Grove / Eaglesham Road Observation Junction

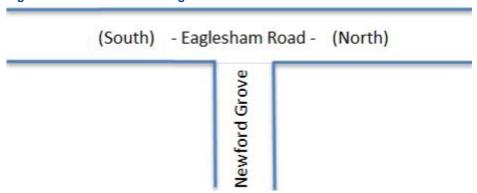
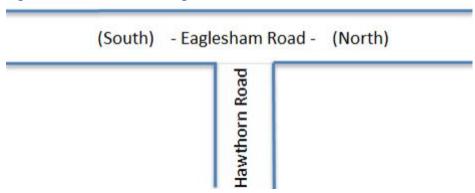


Figure 5-2 Hawthorn Road / Eaglesham Road Observation Junction



5.3 Survey Results

5.3.1 Table 5-1 and 5-2 below present the traffic count survey results for Survey 1 and Survey 2, respectively.

Table 5-1 Survey 1 Traffic Flows (vehicles)

	Junction of Eaglesham Road with Newford Grove (08:15-09:15)					
Period	Eaglesham S - Eaglesham N - Eaglesham S - Eaglesham N - Newford - Newford - Eaglesham N - Eaglesham S - Newford - Eaglesham S - Eaglesham N - Newford - Eaglesham N - Eagl					
08:15-08:30	163	179	2	2	0	6
08:30-08:45	148	117	2	2	2	8
08:45-09:00	82	65	0	4	3	7



09:00-09:15	53	59	0	5	1	2
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- 5.3.2 The results presented in Table 5-1 above indicates that there was minimal traffic activity in to and out of Newford Grove, with the highest traffic count observed during 08:30-08:45 reporting 8 vehicles exiting onto Eaglesham Road north. The survey identified that the majority of vehicles leaving Newford Grove headed north onto Eaglesham Road.
- 5.3.3 In keeping with general network peak observations, the figures above are indicative that whilst the flows are heaviest on Eaglesham Road during the 08:15 08:45 period, there is a marked decrease from 08:45 onwards and, again after 09:00.
- 5.3.4 Newford Grove received a total of 17 vehicles during the survey period, 13 of which were from Eaglesham Road north. Newford Grove was noted as not being used by parents dropping their children off to Williamwood High School.

Table 5-2 Survey 2 Traffic Flows (vehicles)*

	Junction of Eaglesham Road with Hawthorn Road (08:15-08:30 & 09:00-09:15)					
Period	Eaglesham S - Eaglesham N - Eaglesham S - Eaglesham N - Hawthorn - Hawthorn - Eaglesham N - Eaglesham S - Eaglesham S - Eaglesham S - Eaglesham N - Eaglesham S - Eaglesham N - Eaglesha					
08:15-08:30	161	147	11	15	16	23
09:00-09:15	105	55	7	10	12	16

^{*}The figures are provided for information only and we caution against their use in any other context.

- 5.3.5 Whilst the results obtained from Survey 2 do not provide a whole peak hour scenario, they are considered ample by way of providing a "feel" of the network conditions at the Hawthorn Road / Eaglesham Road junction.
- 5.3.6 Hawthorn Road experiences more traffic activity than Newford Grove; albeit this is to be expected given that this junction provides access from Eaglesham Road to the Busby and St Joseph's Primary Schools. The highest flow from Hawthorn Road was onto Eaglesham North in the 08:15 period and reflects the similar route choice as observed at Newford Grove. Traffic exiting Hawthorn Road does not decline to the same order as Newford Grove in the 09:00 period, but is likely due to a combination of exiting parents (post drop-off) as well as local residential trips onto the wider network.
- 5.3.7 In keeping with general network peak observations, the figures above are indicative that whilst the flows are heaviest on Eaglesham Road during the 08:15 08:45 period, there is a marked decrease by 09:00, albeit the flows remain heavier on the Eaglesham Road northbound direction, which likely accounts for traffic filtering onto the corridor from neighbouring side roads such as Glendoune Road, Ashfield Road and Glenfield Road.

5.4 Summary

5.4.1 The traffic count surveys, planned for Newford Grove and "impromptu" for Hawthorn Road, are indicative that traffic flows are relatively heavy on Eaglesham Road from the 08:15 to 08:45 period and remain so northbound post the 09:00 period. That said, the traffic flows on Newford Grove are minimal and suggest that access could be provided to the proposed family centre with minimal interruption to residents in the area, albeit a formalised survey and assessment would be required to support any planning application process. The traffic flows are heavier at Hawthorn Road/ Eaglesham Road junction and would also require a more formalised survey and junction assessment

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to support latter planning stages: these would likely be needed in conjunction with consideration of the internal and wider junction network.

5.5 Local Schools and Nurseries

5.5.1 The proposed development site is located close to three existing schools, which generate notable traffic flows at school opening and closing times. School start/finish times are as below.

Table 5-3: School Opening times

School	Element	AM Start	PM Finish
Williamwood High School	High School	08:45	15:35
St Joseph's RC Primary School	Primary School	08:45	15:05
Busby Primary School	Primary School	09:00	15:00
Bussy i filmary contest	Nursery	08:45	15:30
Carolside Primary School	Primary School	09:00	15:15
Carolina Filmary Comoo	Nursery	09:00	15:30

Source: Information obtained from respective school websites (accessed 13/06/14)

- The number of nursery and primary schools alongside Williamwood High School within the vicinity of the proposed development site are such that there is extensive movement on and around Eaglesham Road within the peak hour. That said, observations of the locality were such that the volume of movements couldn't be perceived as overly busy until 08:15-08:45. Indeed, our observations on site suggest that immediately prior to and post this time period, the network was operating reasonably effectively.
- 5.5.3 During the 08:15-08:45 time period there were a combination of on-foot, vehicular and public transport drop-offs on Eaglesham Road; however, the perception was that the general busy-ness of the area, contributes to an overall manageable and safe environment for pedestrian movements. This also accords with anecdotal evidence provided by ERC roads which notes that there are enough stop-start movements and courtesies from drivers on Eaglesham Road to allow traffic to exit the side roads onto the main corridor.
- 5.5.4 Stationary queues were noted on the northbound approach to the zebra crossing and crossing patroller on Eaglesham Road north of the Ashfield Road junction. This is viewed as positive in so far that increased journey times may encourage non-essential trips off this section of the network at this time.
- Internal to the residential area within the vicinity of the proposed development site, on-street parking and congestion was noted on Oliphant Crescent adjacent to St Joseph's Primary School and on Hawthorn Road immediately adjacent to Busby Primary and Nursery School. A number of parents travelling to St Joseph's Primary School were observed to turn right on to Southview Avenue (from Hawthorn Road), loop right onto Cartside Road and right again onto Ellisland Road / Oliphant Crescent. This is a more convoluted route than may have been expected, but most likely based on the perception of a shorter journey time or distance for drivers. This should be borne in mind for future traffic management for any new family centre development while access is taken from Cartside Road.



6 Modal Split and Traffic Generation

6.1 General

- 6.1.1 As discussed above, this new facility will provide a number of early learning and care options for children, of varying duration. It is expected that staff will arrive before the facility opens at 08:00 and leave after the facility closes at 18:00, with interim arrivals and departures throughout the day to account for shift patterns and changeovers.
- Anecdotal evidence suggests that traffic congestion on the surrounding road network is at its worst during the periods 08:00-09:00, 15:00-16:00 and 17:00-18:00.
- 6.1.3 Staff are largely expected to arrive before the centre opens to the public, and leave after the centre closes, avoiding wider network peaks.
- 6.1.4 Children's arrival and departure times will depend upon whether their parents have selected additional 'wraparound care'. Parents can purchase an extra hour's care in the morning, and one or two hours of extra care in the afternoon. However, drop-offs to the morning session and collections from the afternoon session will coincide with the wider network peaks. Drop-offs to the morning session are expected to occur over a shorter time period than collections in the afternoon, given potential for 2 hours wrap-around care in the afternoon. Given that morning drop-offs are also likely to more heavily overlap with the wider network peak, the Peak Period with respect to the new family centre development will occur between 08:00 and 09:00.

6.2 Predicted Modal Split

6.2.1 It is assumed that children will travel to/from the new family centre in a similar manner to young children who currently attend the nearby St Joseph's and Busby primary schools. A 'Hands Up' survey undertaken at both these schools in 2012 has been used to derive an indicative modal split for children being taken to the centre. We have used Primary 1 survey results for Busby and St Joseph's Primary Schools combined, to provide a high-level indication of likely travel patterns to the family centre. In all likelihood, this will underestimate the proportion of people travelling to the site by car, once staff and drop-offs for younger children are considered. Table 6-1 below, presents the modal split for primary 1 pupils in each of the primary schools as well as combined.

Table 6-1: Modal Split from Nearby Primary Schools (Primary 1 Only)

	Busby School		St Joseph's School		Combined Total %	
Mode	Number	%	Number	%	Total Number	Total %
Walk	13	41	11	21	24	28
Cycle	0	0	2	4	2	2
Scooter/ Skate	1	3	3	5	4	5
Park & Stride	3	9	7	13	10	12
Driven	15	47	22	42	37	44
Bus	0	0	7	13	7	8
Taxi	0	0	1	2	1	1
Other	0	0	0	0	0	0
Total	32	100	53	100	85	100

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- 6.2.2 In considering the travel patterns for P1 pupils across the two primary schools, a very rough and indicative modal split can be obtained as:
 - Walk 28%
 - Cycle 2%
 - Scooter/ skate 5%
 - Park and stride 12%
 - Driven 44%
 - Bus 8%
 - Taxi 1%
- 6.2.3 Whilst these proportions may be suggestive of the typical travel mode that may be adopted by parents taking older children to the nursery (younger children and babies may travel differently), it should be borne in mind that the numbers are purely for informative purposes only. A more accurate indication of travel mode for the proposed family centre could be obtained from a staff and parent survey at the existing Busby nursery.

6.3 Estimated Trip Generation

- 6.3.1 We have also undertaken a trip generation exercise using the TRICS database, to more robustly account for staff trips and a potentially higher propensity for vehicular drop-offs by parents with younger children attending the nursery.
- 6.3.2 TRICS 7.1.1 version 2014 has been used to derive an indicative vehicular trip generation for the development based on a trip rate per employee. The resultant trip generation rates and subsequent indicative generation are summarised below in Table 6-2, with the associated TRICS outputs contained in Appendix C.

Table 6-2: Proposed Family Centre Indicative Trip Rates

	Trip Rate (per 1 employee)			
	Arrivals	Departures	Total	
08:00-09:00	1.657	1.436	3.093	
17:00-18:00	1.264	1.486	2.750	

6.3.3 Table 6-3 below presents the actual trip generation associated with the proposed family centre development, during the peak hours, on the basis that the intention is to employ 16 staff for an intake of 90 pupils.

Table 6-3: Proposed Family Centre Indicative Trip Generation

AM Peak (08:00-09:00)			PM	Peak (17:00-18:	00)
Arrivals	Departures	Total	Arrivals	Departures	Total
27	23	50	20	24	44



- 6.3.4 The trip generation figures derived from the TRICS database indicate that there would be approximately 50 two-way vehicular trips in the AM peak and approximately 44 two-way vehicular trips in the PM peak. These figures are not likely to be overly onerous on the network, but may be reduced through the introduction of a Travel Plan for the development.
- 6.3.5 A more detailed assessment of the assignment and subsequent impact of these vehicles on the local road network should be undertaken once site access proposals are formalised. Only at this latter stage, and in conjunction with an identified year of opening, should a formal Transport Assessment or Statement incorporating junction analysis be undertaken.
- 6.3.6 To inform a detailed modal split and vehicular trip generation assessment, it is suggested that a staff and parent travel survey be conducted at Busby Nursery and extrapolated to the staff and child numbers proposed for the new family centre development.
- 6.3.7 It should be noted that some of the trips to the proposed family centre may already be present on the network, as part of multi-stop trips associated with local primary and secondary schools; as such, not all of the trips associated with the family centre will be 'new' trips.

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7 Design Considerations and Recommendations

7.1 General

- 7.1.1 As discussed above, this new facility will provide a number of early learning and care options for children, of varying duration. It is expected that staff will arrive before the centre opens at 08:00 and leave after the centre closes at 18:00.
- 7.1.2 Planning and design considerations for transportation in respect of the proposed development fall into the following key categories:
 - Pedestrian and cycle access;
 - Vehicular access;
 - Internal layout & design;
 - Parking provision;
 - Local road network; and
 - Supporting measures.

Pedestrians and Cyclists

- 7.1.3 Given the early stage in the development process, pedestrian and cyclist access proposals have not formally been identified. That said, the residential nature of the immediately local and wider surrounding network are conducive to increased levels of walking and cycling, and active travel should be encouraged at all opportunities.
- 7.1.4 Constraints: provision of dedicated off road cycle routes are limited; the proportion of children cycling at both St Joseph's and Busby primary school is low; it is noted however that cycling can be an impractical mode of travel for parents dropping off young children.
- 7.1.5 Recommendation 1: the benefits of cycling should be promoted to both staff and parents at the family centre through a Travel Plan.
- 7.1.6 Recommendation 2: walking and cycling routes should permeate the development site from both Cartside Road and Newford Grove to facilitate onward connections to and from Williamwood High School.
- 7.1.7 Recommendation 3: cycle parking should be incorporated within the new development, the volume of which should be determined through more detailed mode share analysis.

Vehicular Access

- 7.1.8 It is proposed that vehicular access will be taken from Cartside Road in the short-term, with aspirations to take vehicular access from Newford Grove in the longer term once land-ownership issues are resolved. High-level and indicative sketches of potential access locations on both Newford Grove and Cartside Road are presented in Appendix D; these indicate the ERC desired junction visibility splays of 2.5m by 35m and also the Designing Streets visibility criteria of 2.4m by 40m. These can be achieved on both roads subject to the positioning of the junction centre line.
- 7.1.9 Constraints: land ownership constraints prohibit access from Newford Grove in the short term (although we understand ERC will enter into discussion with landowners to determine longer term viability); and access from Cartside Road (and therefore via Hawthorn Road/ Eaglesham Road) will



- draw vehicles through a relatively convoluted and extensive residential road network which already experiences parking and congestion issues during the peak hour.
- 7.1.10 Recommendation 4: detailed junction capacity analysis should be undertaken at Hawthorn Road / Eaglesham Road junction and Newford Grove / Eaglesham Road junction to determine if there may be capacity constraints (as part of subsequent transport assessment work to support planning) resulting from the development proposals.
- 7.1.11 Recommendation 5: in the event that vehicular access is taken from Cartside Road, then an elongated lay-by should be constructed on Newford Grove adjacent to the pedestrian access. This would take vehicles off the road, should parents and children choose to travel by car to Newford Grove, then complete their journey on foot. This would also supplement general parking provision in the area at all other times.

Internal Layout & Design

- 7.1.12 It is expected that any proposed development will afford adequate opportunities to park, drop-off and pick-up without adversely impacting on surrounding roads or causing any safety concerns.
- 7.1.13 <u>Constraints:</u> largely unknown at present until an architecturally-led layout is developed for the site and/or the footprint of the development is determined.
- 7.1.14 Recommendation 6: further discussion is required with ERC Education to ascertain the typical vehicle size requirements for nursery developments, which will assist with informing internal layout arrangements and safety assessments.

Parking Provision

- 7.1.15 Parking provision for the family centre development will be based on ERC requirements of 1 space per employee and equating to 16 parking spaces.
- 7.1.16 <u>Constraints:</u> as above, largely unknown at present until an architecturally-led layout is developed for the site and/or the footprint of the development is determined.
- 7.1.17 Recommendation 7: consideration should be given to the possibility of reducing parking provision for staff by implementing a Travel Plan.

Local Road Network

- 7.1.18 The local road and access network is considered conducive to sustainable travel and well supported by zebra crossings on Eaglesham Road and a pedestrian crossing point on Newford Grove.
- 7.1.19 <u>Constraints:</u> existing congestion and parking on the internal road layout adjacent to Cartside Road.
- 7.1.20 Recommendation 8: while access is taken from Cartside Road, the Council should implement a signage and routing strategy to reduce convoluted and unnecessary duplication of trips on adjacent residential road network.

Supporting Measures

- 7.1.21 Recommendation 9: a staff and parent travel survey should be conducted at Busby Nursery school and the results extrapolated to the development scale of the proposed family centre to inform decisions on supporting sustainable travel infrastructure and proposed parking provision.
- 7.1.22 Recommendation 10: a travel plan should be implemented for the proposed development for both staff and visitors which incorporates targets and regular monitoring to assess any additional supporting measures to enhance access by sustainable modes.

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8 Conclusions

- 8.1.1 WSP has been commissioned by ERC to undertake an access review for a proposed family centre development, capable of accommodating 90 children and 16 staff, in the Clarkston / Busby area.
- 8.1.2 A potential site has been identified between the residential streets of Newford Grove to the south and Cartside Road to the east and adjacent to Williamwood High School as well as Busby and St Joseph's Primary Schools.
- 8.1.3 This access review has taken a high-level approach to examining the feasibility of access to the site from both Newford Grove and Cartside Road, as well as the wider implications for transport and access within the locality.
- 8.1.4 Our review identifies constraints and makes recommendations on the key areas of pedestrian and cycle access, vehicular access, internal layout & design, parking provision, the local road network and supporting measures. In particular, we highlight that:
 - the development proposals are unlikely to have a significant impact on the operation of the Newford Grove / Eaglesham Road junction, albeit land ownership constraints are such that direct access from the site onto Newford Grove is unlikely in the short term;
 - the development proposals may have an impact on the operation of the Hawthorn Road / Eaglesham Road junction, should access be taken from Cartside Road, although this could not be confirmed without additional junction analysis (which would be required in any case to support a planning application for the development);
 - to the north (Cartside Road area), the immediate residential street network is relatively congested as a result of existing primary (and nursery) school facilities in the area. In terms of safety, this serves as both a help, in so far as there is an expectation of young people and children moving through the area, but also potentially a hindrance, in that the volume of associated development traffic further compounds general congestion and vehicular movements on the network;
 - should access be taken to the development from Cartside Road, routing arrangements on the immediate residential street network are convoluted and, from an external perspective, somewhat irrational. Signage and way-finding measures from Hawthorn Road will likely be required to support more direct vehicular access options to the site;
 - in terms of walking and cycling to the site, there are no anticipated operational issues arising as a result of the proposed development, regardless of where pedestrian accesses are placed. It is recommended that in terms of enhancing permeability and onward access from the residential areas to Williamwood High School, then the site should offer pedestrian and cycle access from the north at Cartside Road and the south at Newford Grove. This would also tie in well with bus service provision on Eaglesham Road;
 - the levels of public transport use in the locality appear low as evidenced by the 2012 Hands Up Survey results from St Joseph's and Busby Primary School, although this could be as a result of free school transport. Action should be undertaken as it may be possible to enhance access by public transport for parents dropping children at the proposed family centre; and
 - the internal layout and footprint for the development has yet to be determined, at which point more detailed geometrical and design parameters and inputs can be provided.

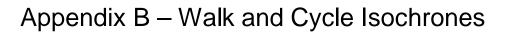


Appendices

Project number: 70005151 Dated: 07/08/2014 Revised:

Appendix A – Land Ownership





Project number: 70005151 Dated: 07/08/2014 Revised:

Appendix C – TRICS Outputs

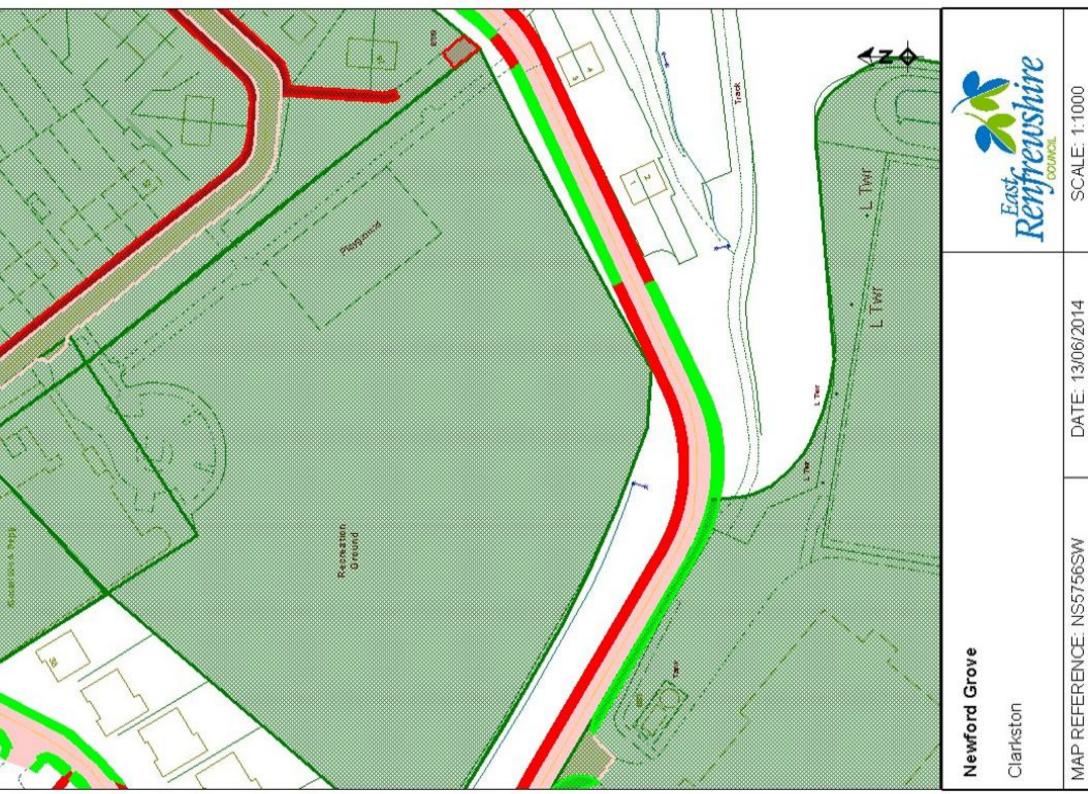




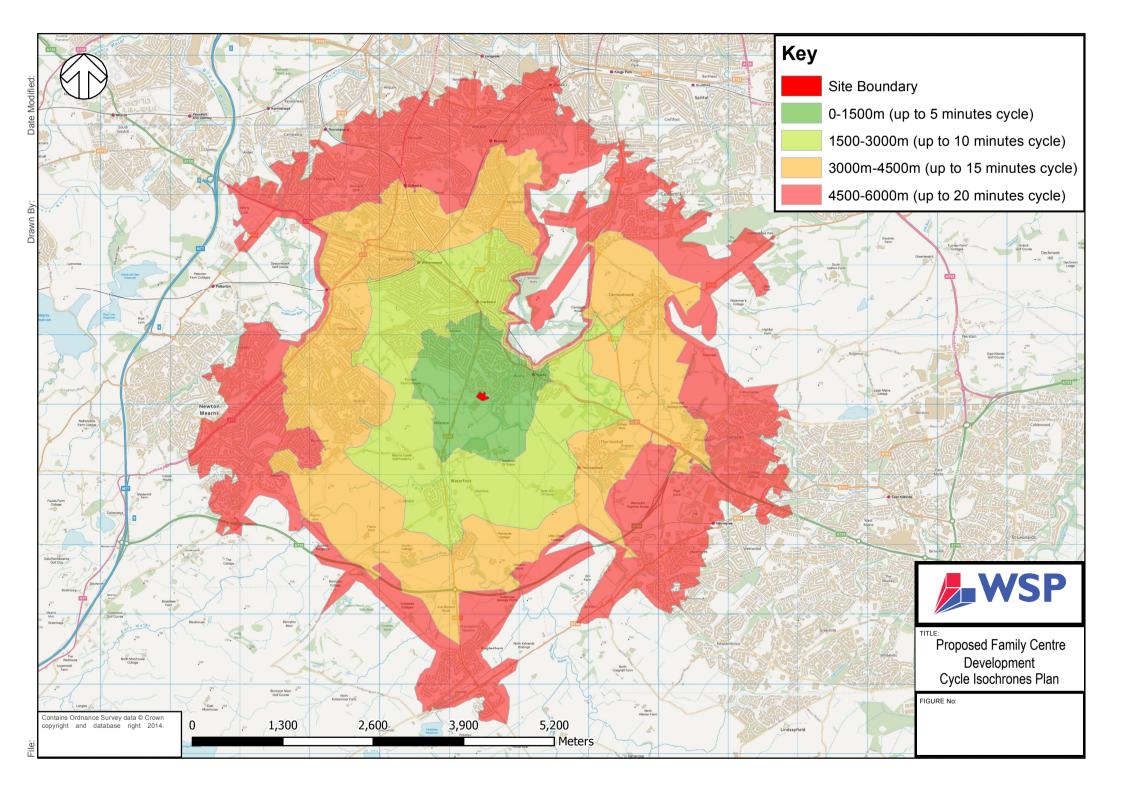
Project number: 70005151 Dated: 07/08/2014 Revised:

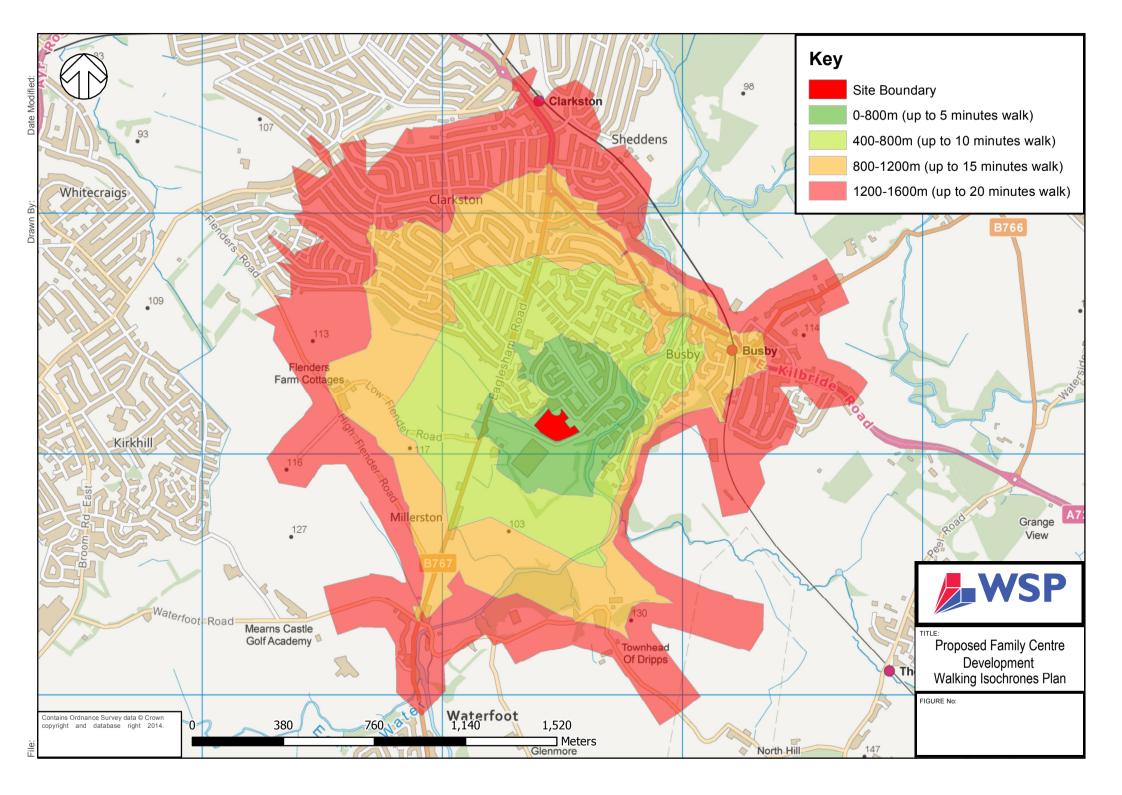
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WSP DEVELOPMENT&TRANSPORTATION 5 SEAWARD PLACE GLASGOW, G41 1HH Licence No: 100316

TRIP RATE CALCULATION SELECTION PARAMETERS:

Land Use : 04 - EDUCATION Category : D - NURSERY

VEHICLES

Selected regions and areas:

07 YORKSHIRE & NORTH LINCOLNSHIRE

NY NORTH YORKSHIRE 1 days

08 NORTH WEST

GM GREATER MANCHESTER 1 days

09 NORTH

DH DURHAM 1 days
TW TYNE & WEAR 1 days

11 SCOTLAND

EA EAST AYRSHIRE 1 days HI HIGHLAND 1 days

This section displays the number of survey days per TRICS® sub-region in the selected set

Filtering Stage 2 selection:

This data displays the chosen trip rate parameter and its selected range. Only sites that fall within the parameter range are included in the trip rate calculation.

Parameter: Number of Employees
Actual Range: 12 to 50 (units:)
Range Selected by User: 11 to 50 (units:)

Public Transport Provision:

Selection by: Include all surveys

Date Range: 01/01/05 to 28/11/12

This data displays the range of survey dates selected. Only surveys that were conducted within this date range are included in the trip rate calculation.

Selected survey days:

Monday 1 days
Tuesday 1 days
Wednesday 1 days
Thursday 2 days
Friday 1 days

This data displays the number of selected surveys by day of the week.

Selected survey types:

Manual count 6 days
Directional ATC Count 0 days

This data displays the number of manual classified surveys and the number of unclassified ATC surveys, the total adding up to the overall number of surveys in the selected set. Manual surveys are undertaken using staff, whilst ATC surveys are undertaking using machines.

Selected Locations:

Suburban Area (PPS6 Out of Centre) 4
Edge of Town 1
Free Standing (PPS6 Out of Town) 1

This data displays the number of surveys per main location category within the selected set. The main location categories consist of Free Standing, Edge of Town, Suburban Area, Neighbourhood Centre, Edge of Town Centre, Town Centre and Not Known.

Selected Location Sub Categories:

Residential Zone 3
Out of Town 1
No Sub Category 2

This data displays the number of surveys per location sub-category within the selected set. The location sub-categories consist of Commercial Zone, Industrial Zone, Development Zone, Residential Zone, Retail Zone, Built-Up Zone, Village, Out of Town, High Street and No Sub Category.

TRICS 7.1.1 310514 B16.41	(C) 2014 JMP Consultants Ltd on behalf of the TRICS Consortium	Tuesday 24/06/14
Newford Grove Trip Gen		Page 2

WSP DEVELOPMENT&TRANSPORTATION 5 SEAWARD PLACE GLASGOW, G41 1HH Licence No: 100316

Filtering Stage 3 selection:

Use Class:

C3 1 days D1 5 days

This data displays the number of surveys per Use Class classification within the selected set. The Use Classes Order 2005 has been used for this purpose, which can be found within the Library module of TRICS®.

Population within 1 mile:

1,000 or Less	1 days
1,001 to 5,000	1 days
5,001 to 10,000	1 days
15,001 to 20,000	1 days
25,001 to 50,000	2 days

This data displays the number of selected surveys within stated 1-mile radii of population.

Population within 5 miles:

25,001 to 50,000	3 days
75,001 to 100,000	1 days
250,001 to 500,000	1 days
500,001 or More	1 days

This data displays the number of selected surveys within stated 5-mile radii of population.

Car ownership within 5 miles:

0.6 to 1.0	5 days
1.1 to 1.5	1 days

This data displays the number of selected surveys within stated ranges of average cars owned per residential dwelling, within a radius of 5-miles of selected survey sites.

Travel Plan:

No 6 days

This data displays the number of surveys within the selected set that were undertaken at sites with Travel Plans in place, and the number of surveys that were undertaken at sites without Travel Plans.

WSP DEVELOPMENT&TRANSPORTATION 5 SEAWARD PLACE GLASGOW, G41 1HH Licence No: 100316

LIST OF SITES relevant to selection parameters

1 DH-04-D-02 NURSERY DURHAM

PRIORY ROAD

FRAMWELLGATE MOOR

DURHAM

Suburban Area (PPS6 Out of Centre)

Residential Zone

Total Number of Employees: 19

Survey date: THURSDAY 27/11/08 Survey Type: MANUAL

2 EA-04-D-01 NURSERY EAST AYRSHIRE

ALTONHILL AVENUE

KILMARNOCK Edge of Town No Sub Category

Total Number of Employees: 16

Survey date: THURSDAY 19/05/05 Survey Type: MANUAL GM-04-D-01 NURSERY 19/05/05 GREATER MANCHESTER

RUFFORD ROAD WHALLEY RANGE MANCHESTER

Suburban Area (PPS6 Out of Centre)

Residential Zone

Total Number of Employees: 12

Survey date: MONDAY 16/11/09 Survey Type: MANUAL

4 HI-04-D-01 NURSERY HIGHLAND

STRATHERRICK ROAD UPPER DRUMMOND

INVERNESS

Suburban Area (PPS6 Out of Centre)

No Sub Category

Total Number of Employees: 25

Survey date: FRIDAY 26/05/06 Survey Type: MANUAL NY-04-D-01 NURSERY NORTH YORKSHIRE

LONDON ROAD
BARKSTON ASH
NEAR TADCASTER

Free Standing (PPS6 Out of Town)

Out of Town

Total Number of Employees: 50

Survey date: TUESDAY 10/05/05 Survey Type: MANUAL

6 TW-04-D-02 NURSERY TYNE & WEAR

ETTRICK GROVE
HIGH BARNES
SUNDERLAND
Suburban Area (PPS6 O

Suburban Area (PPS6 Out of Centre)

Residential Zone

Total Number of Employees: 18

Survey date: WEDNESDAY 28/11/12 Survey Type: MANUAL

This section provides a list of all survey sites and days in the selected set. For each individual survey site, it displays a unique site reference code and site address, the selected trip rate calculation parameter and its value, the day of the week and date of each survey, and whether the survey was a manual classified count or an ATC count.

WSP DEVELOPMENT&TRANSPORTATION 5 SEAWARD PLACE GLASGOW, G41 1HH

TRIP RATE for Land Use 04 - EDUCATION/D - NURSERY

VEHICLES

Calculation factor: 1 EMPLOY

BOLD print indicates peak (busiest) period

	ARRIVALS			DEPARTURES			TOTALS		
	No.	Ave.	Trip	No.	Ave.	Trip	No.	Ave.	Trip
Time Range	Days	EMPLOY	Rate	Days	EMPLOY	Rate	Days	EMPLOY	Rate
00:00 - 01:00									
01:00 - 02:00									
02:00 - 03:00									
03:00 - 04:00									
04:00 - 05:00									
05:00 - 06:00									
06:00 - 07:00									
07:00 - 08:00	5	24	0.496	5	24	0.124	5	24	0.620
08:00 - 09:00	6	23	1.657	6	23	1.436	6	23	3.093
09:00 - 10:00	6	23	0.686	6	23	0.764	6	23	1.450
10:00 - 11:00	6	23	0.157	6	23	0.129	6	23	0.286
11:00 - 12:00	6	23	0.350	6	23	0.386	6	23	0.736
12:00 - 13:00	6	23	0.329	6	23	0.350	6	23	0.679
13:00 - 14:00	6	23	0.300	6	23	0.293	6	23	0.593
14:00 - 15:00	6	23	0.321	6	23	0.286	6	23	0.607
15:00 - 16:00	6	23	0.421	6	23	0.421	6	23	0.842
16:00 - 17:00	6	23	0.700	6	23	0.657	6	23	1.357
17:00 - 18:00	6	23	1.264	6	23	1.486	6	23	2.750
18:00 - 19:00	6	23	0.064	6	23	0.314	6	23	0.378
19:00 - 20:00									
20:00 - 21:00									
21:00 - 22:00									
22:00 - 23:00									
23:00 - 24:00									
Total Rates: 6.745						6.646			13.391

This section displays the trip rate results based on the selected set of surveys and the selected count type (shown just above the table). It is split by three main columns, representing arrivals trips, departures trips, and total trips (arrivals plus departures). Within each of these main columns are three sub-columns. These display the number of survey days where count data is included (per time period), the average value of the selected trip rate calculation parameter (per time period), and the trip rate result (per time period). Total trip rates (the sum of the column) are also displayed at the foot of the table.

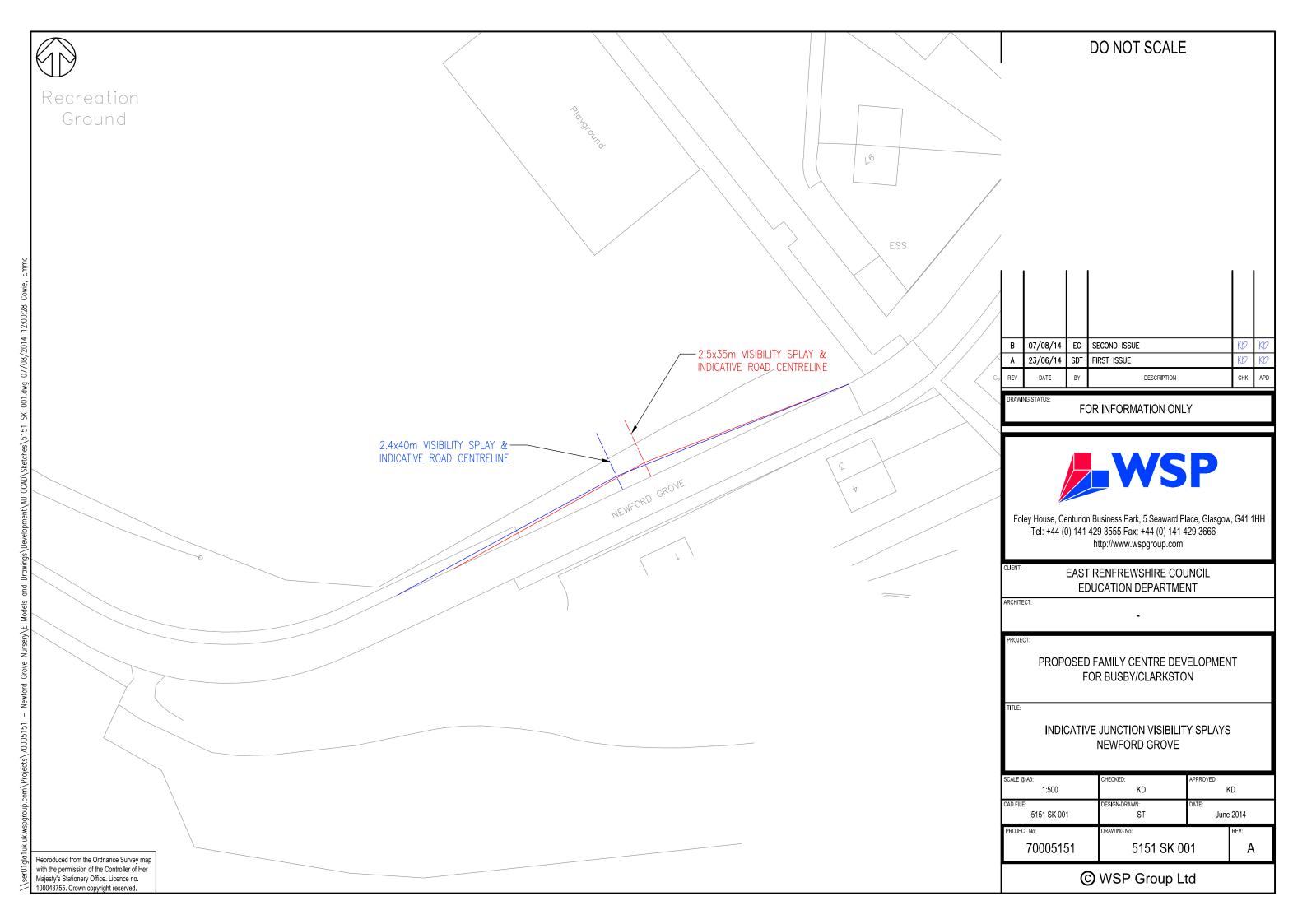
To obtain a trip rate, the average (mean) trip rate parameter value (TRP) is first calculated for all selected survey days that have count data available for the stated time period. The average (mean) number of arrivals, departures or totals (whichever applies) is also calculated (COUNT) for all selected survey days that have count data available for the stated time period. Then, the average count is divided by the average trip rate parameter value, and multiplied by the stated calculation factor (shown just above the table and abbreviated here as FACT). So, the method is: COUNT/TRP*FACT. Trip rates are then rounded to 3 decimal places.

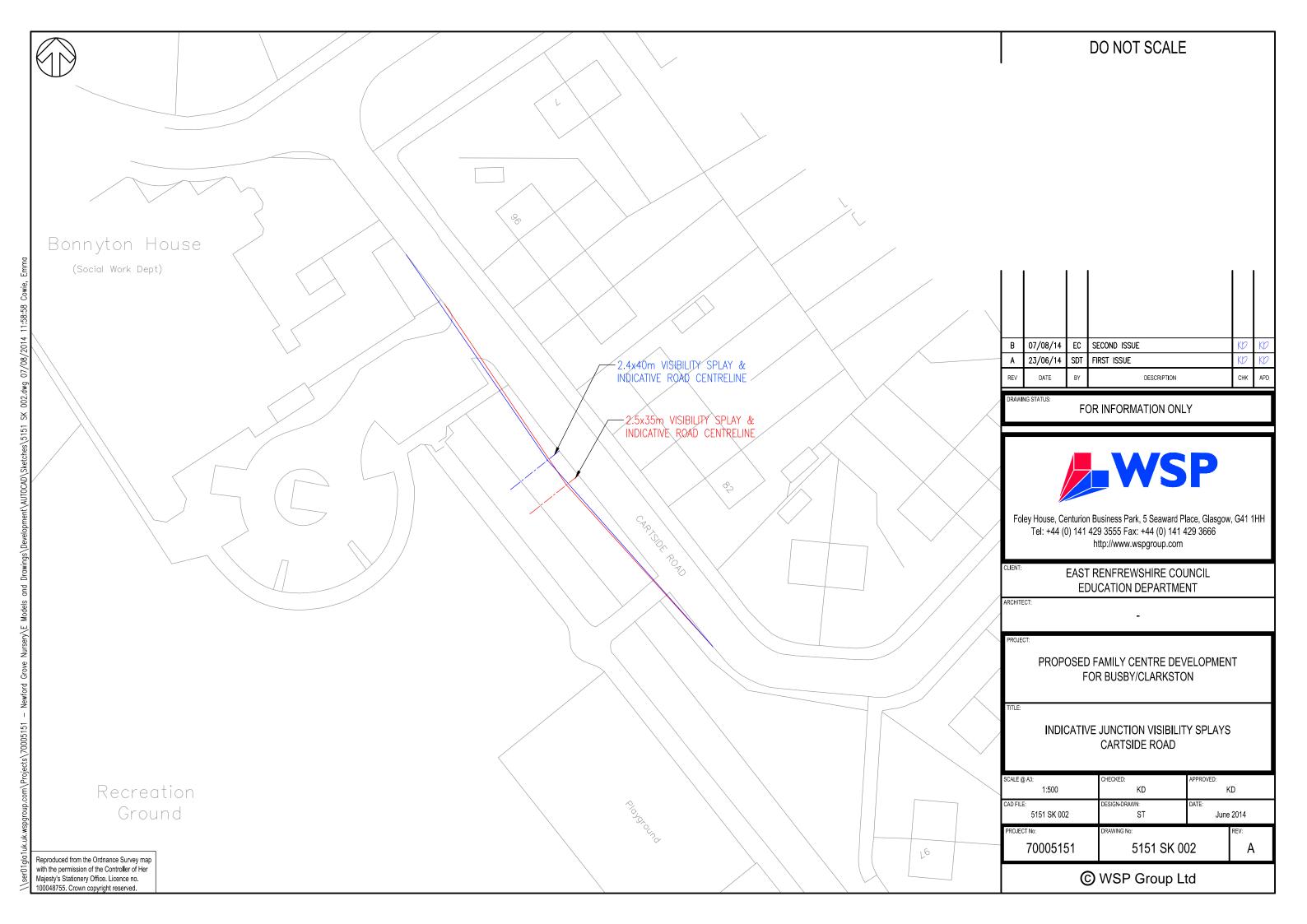
Parameter summary

Trip rate parameter range selected: 12 - 50 (units:) Survey date date range: 01/01/05 - 28/11/12

Number of weekdays (Monday-Friday): Number of Saturdays: 0 Number of Sundays: 0 Surveys manually removed from selection: n

This section displays a quick summary of some of the data filtering selections made by the TRICS® user. The trip rate calculation parameter range of all selected surveys is displayed first, followed by the range of minimum and maximum survey dates selected by the user. Then, the total number of selected weekdays and weekend days in the selected set of surveys are show. Finally, the number of survey days that have been manually removed from the selected set outside of the standard filtering procedure are displayed.





Consultation proposal by East Renfrewshire Council

Report by Education Scotland, addressing educational aspects of the proposal to establish a new family centre within the Busby/Clarkston area.

Context

This report from Education Scotland is required under the terms of the *Schools* (*Consultation*) (*Scotland*) *Act 2010*. It has been prepared by HM Inspectors in accordance with the terms of the Act. The purpose of this report is to provide an independent and impartial consideration of the council's consultation proposal. Section 2 of this report sets out the views expressed by consultees during the initial consultation process. Section 3 sets out HM Inspectors' consideration of the educational aspects of the proposal and the views expressed by consultees. Section 4 summarises HM Inspectors' overall view of the proposal. Upon receipt of this report, the Act requires the council to consider it and then prepare its final consultation report. The council's final consultation report should include a copy of this report and must contain an explanation of how it has reviewed the initial proposal, including a summary of points raised during the consultation and the council's response to them. The council has to publish its final consultation report three weeks before it takes its final decision.

1. Introduction

- 1.1 East Renfrewshire Council proposes to establish a new family centre within the Busby/Clarkston area.
- 1.2 The report from Education Scotland is required under the terms of the Schools (Consultation) (Scotland) Act 2010. It has been prepared by HM Inspectors in accordance with the terms of the Act.
- 1.3 HM Inspectors undertook the following activities in considering the educational aspects of the proposal:
- attendance at the meeting with Parent Council Chairs held on 7 May 2014 in connection with the council's proposals;
- consideration of all relevant documentation provided by the council in relation to the proposal, specifically the educational benefits statement and related consultation documents, written and oral submissions from parents and others;
- discussion by telephone with the headteacher of St Joseph's Primary School;
 and
- visits to Busby Primary School, Carolside Primary School, Eaglesham Primary School and Netherlee Primary School, including discussion with relevant consultees.

- 1.4 HM Inspectors considered:
- the likely effects of the proposal for children and young people of the neighbouring primary schools and nursery classes; any other users; children likely to become pupils within two years of the date of publication of the proposal paper; and other children and young people in the council area;
- any other likely effects of the proposal;
- how the council intends to minimise or avoid any adverse effects that may arise from the proposal; and
- benefits which the council believes will result from implementation of the proposal, and the council's reasons for coming to these beliefs.

2. Consultation process

- 2.1 East Renfrewshire Council undertook the initial consultation on its proposals with reference to the *Schools (Consultation) (Scotland) Act 2010.*
- 2.2 Ninety-four written submissions were received by the council on its proposal to establish a new family centre in the Busby/Clarkston area. Approximately 75% were in favour of the proposal and 25% were against it. Those parents and carers in favour of the proposal felt that the new centre would give them more options for pre-school care and education. The majority of them pointed out the difficulties they were having in accessing their preferred nursery classes for all of their children as a result of neighbouring nursery classes being full. Those against the proposal, and who lived in the Newford Grove area, indicated that there would be increased traffic congestion, a loss of 'green space' and the loss of an open area where children could play.
- 2.3 All headteachers, senior managers, teaching staff, children and parents and carers of children attending Busby Primary School, Carolside Primary School, Eaglesham Primary School and Netherlee Primary School, who were met, agreed with the council's proposal.
- 2.4 Headteachers, senior managers, teaching staff and parents indicated that the demand for pre-school places was very high and that all of the available places were taken in the authority's nursery classes. They said that a consequence of this high occupancy rate was that not all parents had their first choice of nursery for their children, particularly for the ante-pre-school year. As a result, a number of families had difficulties in taking their children to nursery if one child attended one nursery and a second child attended another nursery or one child attended their designated primary school and another child attended the nursery class in another school. In addition, consultees pointed out that very few 'wraparound places', the facility to have a child in both the morning and afternoon sessions, were available in these nursery classes; and that there was very limited education authority provision for pre-school education and care outwith the school year.

- 2.5 Parents and children in each school visited were concerned about travel arrangements and traffic management if the proposal goes ahead and the family centre is built on the proposed site adjacent to Williamwood High School. They pointed out that Eaglesham Road was already very busy at the beginning and end of the school day as a result of Williamwood High School's traffic and the proposed siting of the family centre would add to this congestion and may increase the risk of accidents.
- 2.6 Parents and teaching staff said that they would like to know more details on the new family centre. They wanted to know the criteria which the education authority would use to prioritise places in the centre; the open times of the centre; and the age range catered for by the centre.
- 2.7 Children in Busby Primary School were concerned about the loss of the play park which is situated in the proposed site of the family centre and accessed from Cartside Road.

3. Educational aspects of the proposal

- 3.1 The proposal to establish a new family centre within the Busby/Clarkston area has a number of clear educational benefits. The extra 60/60 places in the proposed family centre would ease the pressure on the existing nursery classes and address the demand of parents and carers who have complained about the lack of specific places for their children. Currently, the occupancy of each nursery class is: Busby Primary School, 94%; Carolside Primary School, 100%; Netherlee Primary School, 99% and Eaglesham Primary School, 100%.
- 3.2 The proposed family centre would assist the council to meet to some extent the demand for wraparound sessions and holiday provision. This aspect of the new centre will be beneficial for the more vulnerable children in the Busby and Clarkson area. It will also assist the council to implement the Scottish Government's increased entitlement for 600 hours of early learning each year for three and four year olds.
- 3.3 The additional number of education authority nursery places in East Renfrewshire resulting from this proposal going ahead may help parents to have their children placed in the same nursery class for both the pre-school year and the ante-pre-school year. This will reduce the number of transitions the child will make before starting primary education.
- 3.4 Given the location of the proposed site and its proximity to Williamwood High School, there are likely to be traffic congestion issues at the beginning and end of nursery sessions unless this is carefully managed. The council has not addressed the traffic management for the proposed site and it needs to do this in its final report.
- 3.5 The council has provided little information on the nature and scope of the family centre and needs to provide more information for parents and carers in its final report, particularly with regard to its admission policy.

3.6 The potential loss of the play park as a result of it being within the proposed family centre site was not mentioned in the council's proposal and this needs to be addressed in the final report.

4. Summary

- 4.1 HM Inspectors acknowledge that the council's proposal to establish a new family centre in the Busby/Clarkson area has a number of educational benefits. It will address the issue that the education authority's early years' capacity in this area does not meet the demands of parents and carers. Parents currently find it difficult to have continuity of provision from the ante-pre-school year to the pre-school year. Furthermore, parents have limited access to wraparound care and education and holiday provision in this part of East Renfrewshire.
- 4.2 The council needs to provide more information in its final report on how it will manage the road traffic and minimise congestion and the risk of accidents at the proposed site of the new family centre. It needs to provide more information on the family centre, in particular on its admission arrangements; and it needs to address the potential loss of the play park which is located on the proposed site for the new family centre.

HM Inspectors
Education Scotland
June 2014

EQUALITIES IMPACT ASSESSMENT

FUTURE NURSERY PROVISION FOR CHILDREN OF PRESCHOOL AGE IN THE BUSBY/CLARKSTON AREA FOR SCHOOL SESSION 2015/16 AND BEYOND

Screening

1. What is the proposal?

To establish a new family centre in the Busby to serve the areas of Busby, Clarkston and Eaglesham from August 2015.

2. What is the aim, objective or purpose of the proposal?

The proposal aims to meet demand for prefive places in the area and to minimise the number of children having their ante preschool year and preschool years in different nurseries.

It also proposes to help the Council meet its duties under the Children and Young People (Scotland) Act 2014 to augment provision, i.e. to increase entitlement for all 3 and 4 year old children to access 600 hours of early learning and childcare per year from autumn 2014, and to introduce some flexibility for parents to access the extra 30 hours to address childcare needs in addition to the current provision of 570 hours.

3. Who implements the proposal?

East Renfrewshire Council Education Department

4. Who is intended to benefit from the proposal and in what way?

Residents living in the areas of Busby, Clarkston and Eaglesham will benefit from the proposal as it is intended more children would have their ante preschool year and preschool years in the same nursery and that of their parents choosing and would improve continuity of education for children attending the nursery and progressing into the primary stages at Busby / Carolside, Netherlee, Our Lady of the Missions and St. Joseph's Primary Schools. This has a number of benefits including better continuity and progression, fewer transitions for children (particularly for those with additional support needs), children benefiting from a consistent peer group.

Parents using the service could also benefit by being able to use the 30 additional hours of early learning and childcare which, where available, could reflect their working patterns

5. Is the proposal applied uniformly throughout East Renfrewshire Council Education Department?

No, the proposal directly affects residents of the Busby / Clarkston / Eaglesham areas.

6. Who are the stakeholders in relation to the proposal (for example, certain groups of staff/students, visitors etc)?

- parents or carers of all pupils in the affected schools;
- pupils of each affected school
- school staff of each affected schools;
- trade unions representing staff employed in the affected schools;
- local elected members representing residents within the present catchment areas of the affected schools;
- local Members of Parliament and local Members of Scottish Parliament representing residents within the present catchment areas of the affected schools;

members of East Renfrewshire Council's Education Committee

7. What data are available to facilitate the screening of this proposal?

- pupil information including gender, ethnic origin, disability and place of residence.
- breakdown of pupil attainment by gender, ethnicity, disability
- nursery applications data / projected required capacity
- accessibility information

8. Is there any evidence of higher or lower participation, uptake or exclusion, by the protected characteristics?

There is no evidence of higher or lower participation by any groups with a protected characteristic.

9. In the context of the preceding sections are there any relevant groups which you believe should be consulted? Please specify and give reasons:

In terms of the Schools Consultation (Scotland) Act 2010 which came into force in April 2010 the following groups / individuals have been consulted:

- parents or carers of all pupils in the affected schools;
- pupils of each affected school (in so far as the education authority considers them to be of a suitable age and maturity);
- school staff of each affected schools;
- trade unions representing staff employed in the affected schools;
- local elected members representing residents within the present catchment areas of the affected schools;
- local Members of Parliament and local Members of Scottish Parliament representing residents within the present catchment areas of the affected schools;
- members of East Renfrewshire Council's Education Committee;
- Busby and Clarkston Community Councils; and,
- Education Scotland.

10. What data are required in the future to ensure effective monitoring?

- pupil information including gender, ethnic origin, disability and place of residence
- breakdown of pupil attainment by gender, ethnicity, disability
- accessibility information
- nursery applications data

11. Considering all the information above please indicate areas where a differential impact occurs or has the potential to occur

No areas where a differential impact occurs or has the potential to occur have been identified

12. Any other comments on proposal

None

13. Potential for differential impact

Low

Assessment

1. Does the proposal impact less favourably on a certain group or groups in comparison with others?

There is no indication of such.

Please give details:

2. Is there any indication of a higher or lower participation/uptake rate by particular equality groups?

There is no indication of such.

Please give details:

N/A

3. Risk of adverse impact

Low

Overall assessment is that this proposed change would not have an adverse impact on any child in terms of age, gender, religion, race and disability. Every child who attends the nursery, whatever their background/nationality/needs will be given support to participate in the appropriate broad range of educational activities and experiences.

4. Do criteria or requirements in relation to the proposal disadvantage certain groups, either explicitly or inadvertently?

No.

Please give details:

Every pupil in an East Renfrewshire school, regardless of race, gender or disability is given full support to participate in the school curriculum and wider achievement. This is endorsed in the Education Department's vision of *Everyone Attaining, Everyone Achieving through Excellent Experiences*.

5. Is access to services and benefits reduced or denied for some groups in comparison with other groups?

No.

- 6. Do particular groups face increased difficulty or indignity as a result of the policy? No.
- 7. Are there higher complaints rates or lower satisfaction rates for particular equality groups in connection with the policy, in comparison with other groups?

 No.
- 8. Is there evidence that the proposal fails to respond to the needs of a particular group, in comparison with other groups?

 No.
- 9. If you have identified adverse impact, could this amount to unlawful discrimination?
- 10. If the policy intends to result in different outcomes for different groups by using positive action to redress disadvantages, is this lawful? Not applicable.

1. Who has responsibility for carrying out the impact assessment?

Mhairi Shaw, Director of Education

2. Tick areas of equality relevance

	Applicable
Disability	Χ

3. Risk of adverse impact

Low

4. Data used (including assessment of reliability and validity)

See question 7 of the screening.

5. Assessment of adverse impact

Low

6. Consultation carried out (methods, target groups consulted, etc)

A formal consultation under the Schools Consultation (Scotland) Act 2010 is a legal requirement for this relocation proposal. The Director of Education manages the formal consultation process with statutory consultees and interested parties.

7. Proposed method to reduce or eliminate Adverse Impact (including reasons chosen)

Children with a disability are considered by the council as a higher priority for being allocated a nursery place; therefore children with a disability will be placed in their local nursery, be that Busby, Carolside, Eaglesham or Netherlee Nursery Class or the proposed Busby Family Centre as a priority.

Children of Asian-Pakistani origin will be allocated a place in a nursery within the neighbourhood of their residence.

8. 8. Conclusions and recommendations for amendments to the policy. Please state who/which group or committee considered the options and took the decision on what action would be taken. If a number of options were considered, summarise these and the reason for selecting one option over any others. If no further action is required as a result of the EQIA, please explain.

No amendments to policy recommended as a result of low potential for differential impact.

9. Timescale for implementation

Should the Education Committee to approve the proposal, then the establishment of a family centre in Busby to serve the areas of Busby, Clarkston and Eaglesham would be implemented from the beginning of school session 2015 - 2016

10. Methods of publication

As part of the statutory consultation there was wide publication:

Internet

Copies in a variety of formats available for reasonable requests, for example in other languages, or in large format.

Copies given to each child in school for delivery to parents, copies sent to all statutory consultees. Copies provided for each member of staff in each affected school.

Copies sent to appropriate Community Councils.

Notices in newspapers.

A public meeting to discuss proposal.

Should the proposal be adopted, the Education Department would continue to ensure pupils, parents and staff in the affected areas were well informed.

11. Monitoring arrangements

As part of the statutory consultation, copies of all consultation responses were passed to Education Scotland who commented on the proposal.

There would be support from the Quality Improvement Service working with senior staff in the new family centre to ensure that the newly established nursery would be managed to ensure that the highest quality provision is provided. The quality of provision in the family centre will be monitored by school staff through regular self-evaluation processes; these will be supported and benchmarked through the involvement of the link Quality Improvement Officer (QIO) and the QIO with a remit for supporting the prefive sector in East Renfrewshire.